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Public Board Meeting

26 November 2025 Item 11

THIS PAPER IS FOR DISCUSSION

SUMMARY FINANCIAL PERFORMANCE TO 31 OCTOBER 2025

Lead Director	Julie Carter, Director of Finance, Logistics and Strategy
Author	Maria McFeat, Deputy Director of Finance
Action required	The Board is asked to discuss and note:
	 The financial position to the end of October 2025 The position on funded post COVID/System Pressures to the end
	of October 2025
	 Detailed analysis on overtime performance recognising the best value programme within the finance plan
	The impact of the efficiency savings position to the end of October 2025
	The financial risk and mitigating actions in relation to the NQP Recruitment Plan
	The now updated full year forecast for revenue and capital resource limits
Key points	1. The financial position at the end of Month 7 is reporting a deficit of £3.03 million.
	2. Post COVID/operational pressures of £3.64 million have been incurred over this period, these are offset against the now updated as recurring funding, confirmed by Scottish Government.
	3. As a significant spend area within the Service a detailed analyses of the key drivers of Overtime costs are included
	4. In relation to the agreed £12.7 million efficiency savings target, to date £5.56 million has been delivered against a year-to-date target of £7.0 million and £7.08 million achieved to date against the full
	year target. Recognising that this is just over halfway through the financial year, delivery of savings are forecast to increase over the remaining months. The full year trajectory has been assumed within the revised forecast and will be reviewed on a monthly
	basis.
	5. The current agreed Agenda for Change reform funding is being offset against the reduced working week additional costs, of which
	£3.89 million has been incurred to date.

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Timing	 6. The delivery of the 2025/26 financial plan is on track. A detailed financial forecast has been prepared with best, likely and worst-case scenarios reported and is being updated on a monthly basis. There is no change to the revision of the likely out-turn last month from a £4.30 million deficit to £3.80 million deficit. 7. During the financial year the Board will be provided with monthly updates on the financial position and from August 2025 the final year end forecast position will also be reported on a monthly basis.
Associated Corporate Risk Identification	Risk ID 5602 – failure to achieve financial target
Link to Corporate Ambitions	 This paper relates to: We will Work collaboratively with citizens and our partners to create healthier and safer communities Innovate to continuously improve our care and enhance the resilience and sustainability of our services Improve population health and tackle the impact of inequalities Deliver our net zero climate targets Provide the people of Scotland with compassionate, safe and effective care when and where they need it Be a great place to work, focusing on staff experience, health and wellbeing
Link to NHS Scotland's Quality Ambitions	This report supports the Service's national priority areas and strategy. The Finance Plan and Financial Performance supports and underpins the delivery of the Service's quality improvement objectives within the Service's Annual Delivery Plan.
Benefit to Patients	Efficient and effective use of resources enables the Service to provide the best level of safe and effective care to patients as it can within the resources available.





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SCOTTISH AMBULANCE SERVICE PUBLIC BOARD

FINANCIAL PERFORMANCE TO 31 OCTOBER 2025

JULIE CARTER, DIRECTOR OF FINANCE, LOGISTICS & STRATEGY

This paper sets out the financial position on 31 October 2025 for the Scottish Ambulance Service.

The financial plan initially projected a deficit position of £4.3 million for the year, which, following our quarter two review, has been updated to a deficit position of £3.8 million. As described within the plan, this deficit assumes full deliver of savings delivered against the £12.7 million efficiency savings target.

The Board is asked to note the reporting against:

- The overall financial position for the 7 months to October 2025
- The post-COVID and operational pressures, their financial impact and assumed funding
- The financial impact of the air ambulance extension additional costs, recognising this is a significant additional cost in 2025/26
- Progress against the delivery of the £12.7 million in-year savings target
- Specific reference to overtime costs in relation to the £3.8 million reduction assumed within the £12.7 million efficiency plans
- Specific key risk on the additional costs of the Reduced Working week and mitigating actions
- An update on the full year forecast position

The financial position to October 2025, reporting a deficit position to date, consists of:

- Income this is reporting a breakeven position
- Core Expenditure a deficit position of £3.03 million against a trajectory deficit of £3.5 million to October 2025.
- The financial impact of post COVID-19 expenditure of £3.64 million in the reporting period is assumed fully funded.

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- Agenda for Change reform (reduced working week and protected learning time) additional costs of £3.89 million, have been incurred. Recurring funding for the initial 30-minute working week reduction from 37.5 hours to 37 hours was received during August 2025.
- Efficiency savings target for the financial year is £12.7 million. To date, £5.56 million of savings has been achieved against a target to date of £7.0 million.

Key messages

- A deficit position of £3.03 million as at 31 October 2025 (this includes both core and noncore expenditure, and income), this is reporting a slightly improved position against the financial plan trajectory deficit of £3.5 million at the end of October 2025.
- The deficit position of £3.03 million to October 2025 is driven by the following:
 - Net Underspend Pay position of £0.106 million, the main driver is an underspend of £3.44 million in Basic Pay which is mostly absorbed by overtime cost of £3.55 million.
 - Underspend in non-pay and asset disposal costs of £0.53 million with lines showing earlier pressures such as Medical costs, Computer Maintenance and Air Ambulance now returning to balance.
 - The phasing of the Savings target increasing through the year as we move into the later months of the financial year. As part of the budget setting process in March it was assumed a significant step-up in the planned target occurring in October 2025.
 - Although the delivery of YTD savings is behind target by £1.44 million delivery of the Service Efficiency Savings. The Service remains on track to deliver the full year savings although noting there is likely to be a level of non recurring savings achieved. Overall progress is good.

As mentioned above, the main drivers of the deficit position are:

- Against our efficiency savings target of £12.7 million, the target for the 7 months to October
 was £7.0 million of which £5.56 million was achieved. The trajectory has been phased
 recognising a generally slower start to the year, however the target for this current month
 has increased, which has impacted on the achieved YTD position. This will be described
 in more detail within the Efficiency Savings section later in the paper. Overall progress of
 programmes is good. There continues to be very detailed focus and 1-1 follow-up on
 progress with budget holders and Best Value leads continues and a fortnightly Executive
 team meeting remaining in place to maintain focus and if necessary ensure rapid decision
 making to remove barriers
- The net underspend position on Pay in month is a result of a number of drivers such as attrition, offsets against income generation and RWW accrued hours backfill.
- Overtime pressures is a key driver in the delivery of the £12.7 million savings plan. This is
 also the main component driving the Pay costs. This has been an area of significant focus.
 Overtime hours are lower than the same period last year. This is being closely monitored
 noting there is a total of £3.8 million overtime cost reduction anticipated towards meeting
 the £12.7 million savings target; savings of £1.44 million of BV overtime schemes have
 been recognised up to month 7.

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Key actions agreed in this period

The key focus of the financial plan, throughout this year and the next two years will be the delivery of the Back to Balance action plan. This included the following 3 key areas

- 1. Delivery of the full 3% efficiency savings and best value programme
- 2. Reducing our overspend and high spend areas
- 3. Our continued role in delivery service value and improvements across the wider health and care system

1. Delivery of our Efficiency Savings Target and Best Value programmes

The 3% savings target for 2025/26 has been set at £12.7 million. A total of £9 million programmes are in progress with the balance being pursued through additional programmes to bridge the gap. In this period savings of £5.56 million have been achieved against a trajectory of £7.0 million. This relates to full year savings of £7.08 million. This slow start is as we have seen in previous years, and progress is monitored as we progress through the financial year.

ACTION: The Service will continue with the Best Value and local efficiency approach that has been embedded in previous years. This includes a key focus on service improvements that delivery financial and productivity efficiencies while balancing workforce, service delivery and performance.

The achievement of the £12.7 million efficiency plans challenge requires continued focus as we progress with this work. We continue to build upon our methodology, governance and action focus to develop programmes that can be agreed and implemented over the life of the financial plan. This continued scrutiny on delivery of recurring savings is crucial for the ongoing sustainability of the plan.

The existing governance structures has therefore continued into 2025/26 with the following key areas agreed.

- Best Value programmes that are a priority focus
- Carry forward projects from 24/25
- Implementation of the national 15-box grid
- Back to balance refresh of the high spend areas
- Improvement programmes that deliver wider system impacts

Programmes of work and mandates have been completed for all of the agreed programmes.

There is also a range of work ongoing in the delivery of these programmes. In addition, budget holders have finalised their local efficiency plans.

2. Overtime Costs

Given their cost significance, overtime costs are a key focus within the 2025/26 financial plan. A reduction of £3.8 million is assumed to be delivered in this financial year. Cost for these seven months of the year are lower than the same period in the last two years (after offsetting pay inflation costs) and significant work continues to critically review the key drivers of this and to take corrective action. This is also building upon the good work undertaken in 2024/25.

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ACTION: Detailed real time reports and dashboards have been developed and being actively used by the budget holders. After excluding the key drivers of hospital turnaround times and shift overruns overtime, BAU (Business as Usual) overtime use is lower than the last two years.

3. Post COVID pressures

The impact of COVID-19 system pressures on our financial position has been reported since February 2020. Our financial plan estimates this impact for 2025/26 to be £8.35 million for the year. We have received recurring funding from the Scottish Government to support this. Details are in Table 8 further down in the paper.

ACTION: There are a range of actions being undertaken within the Service to continually review and monitor these costs, while balancing operational service impact. Specifically, this includes a further review of Ambulance Control Centre staffing against demand projections and an improvement programme supporting the timed admissions development.

Financial Risk considerations noted in the period.

The key financial risks are detailed below with mitigating actions also described.

Delivery of Efficiency Savings Target including Best Value

The requirement to ensure the delivery of efficiency savings remains a continued focus for the Service. A well-established governance process is in place and has been updated for 2025/26. The financial plan identified a range of programmes, and significant focus is currently on implementing, tracking and reporting on these. It is also recognised that delivery of financial savings, both recurring and non-recurring becomes a greater risk in each additional year, as the ability to deliver these becomes more challenging so the focus also remains on identifying medium to long-term opportunities.

Delivery of our financial targets continues to be highlighted as a very high risk in our corporate risk register and is monitored in line with this risk profile.

Action – Several actions continue into 2025/26:

- Focussed Program Management Office (PMO) support aligned to the high impact high priority schemes to provide additional focus and capacity. Programme Management resources have been agreed and in place
- Executive leads and finance support for each programme have been identified and agreed and included within Executive Director objectives
- Reporting Progress through the Best Value Steering Group meeting every month, with regular reporting to Executive Team, Performance and Planning Steering Group and Audit and Risk Committee
- Governance policies and procedures in place with agreed clear escalation plans identified, these have been updated and approved at the Steering Group in August.
- Linking our programmes to our 2030 strategy ambitions and our 5 portfolio boards for oversight, prioritisation and Board reporting.
- Monthly highlight reports completed to report on progress and project mandates completed for all programmes.

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- Implementation of our ideas box to ensure all staff can identify and contribute to new ideas, noting this is also under review and linked to further work on developing staff engagement and empowerment
- A fortnightly Executive team meeting to discuss and resolve barriers to delivery and issues identified.
- Further development of dashboards sharing information widely with management and staff

In addition, the Service will continue to work closely with the NHS Scotland Finance Delivery Unit (FDU). The requirement to look at local, regional and national opportunities to move towards balance has never been greater.

Reduction in the Working Week

As part of the Agenda for Change pay deal in 2023/24, it was agreed that the working week would reduce from 37.5 hours to 36 hours, with the reduction from 37.5 hours to 37 hours from April 2024 before reducing to 36 hours from April 2026. Transitional arrangements are in place, being implemented through accrued hours and backfilled through overtime reflecting the reduction to 37 hours. This has resulted in additional costs to the Service resulting from additional overtime and increased hourly rates driving higher pay enhancement costs. These costs were incurred throughout 2024/25 and will continue into 2025/26.

The detailed monitoring processes for this have been further developed. The total 2025/26 allocation is £6.82 million, as included in our Financial Plan. This allocation was received recurringly in August 2025. Scottish Government are currently modelling the costs to fully implement the further 60 minute reduction to 36 hours from April 2026 and confirmation of funding is not likely until after October 2025.

The following tables show the spend to date and forecast expenditure against the £6.8 million funding agreed for 2025/26.

Evnanditura	1	2	3	4	5	6	7	Total
Expenditure	£000s							
Project Team	34	37	36	40	36	56	18	257
M365 Team	10	9	10	13	11	23	17	93
EPDD Teams	-	-	-	-	-	-	-	-
Additional staff	-	-	-	-	91	143	182	416
Overtime backfill	432	159	264	354	361	603	326	2,499
Additional hourly rate	80	82	87	82	85	85	84	585
Rostering Software	-	-	-	-	-	-	41	41
Total	556	287	397	489	584	910	668	3,891

RWW Year-to-Date Expenditure

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Evnondituro	YTD	Committed	Additional	Total
Expenditure	£000s	£000s	£000s	£000s
Project Team	257	183		440
M365 Team	92	128	-	220
EPDD Teams	-	220	-	220
Additional staff	417	-	891	1,308
Overtime backfill	2,499	-	357	2,856
Overtime backfill risk	-	-	599	599
Additional hourly rate	586	-	418	1,004
Rostering Software	41	40	-	81
Delivery Team	-	41	50	91
Total	3,892	612	2,315	6,819

RWW Forecast Full Year Expenditure

Action

The RWW Implementation Project is up and running and aiming to have the Service ready to go live for the reduction to 36 hours from 1st April 2026. Plans and in year forecast have been developed and presented to Scottish Government in October 2025, describing our implementation plan.

To date, costs of £3.89 million have been incurred against the funding assumed in 2025/26 relating to the reduction from 37.5 hours to 37 hours. There was a reduction in overtime backfill costs this month at £0.3 million, compared to the peak of £0.6 million in month 6, partially due to the timecard system change and the initial impact of the NQP intakes. However, the overall reduction in overtime has not met initial expectations at this early stage. The average RWW overtime backfill cost was £0.4 million to month 6, and initial plans assumed a decrease to around £0.1 million from month 7. This reduction has not yet materialised, primarily due to delays in NQP recruitment, with several recruits still undergoing their six-week training period.. As a partial offset, costs for new NQP recruits have been lower than forecast due to recruitment delays, with the full year forecast assumptions being continually reviewed.

Project implementation costs have also been agreed. In addition, investment in digital support and statutory and mandatory training is also supported. These costs associated with this programme will now be reported on a monthly basis, given this financial risk.

The impact of Newly Qualified Paramedic (NQP) Recruitment

The number of NQP's seeking employment from the universities in 2025/26 exceeds the number of vacancies and natural attrition within SAS. There is a plan in place working with Scottish Government to seek opportunities across the wider system including primary care for future years, however immediate actions need to be taken for this year with the aim to offer as many employment opportunities as possible.

Detailed work has taken place to agree the NQP recruitment plan for 2025/26 with the agreement to recruit supernumerary staff funded primarily from overtime costs and slippage in non-pay costs. This equates to a total of circa £3 million.

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The financial viability of this plan is dependent on the successful delivery of overtime savings. These savings are critical to offset the cost of onboarding and training a large cohort of NQPs within existing budget parameters. Failure to achieve these savings presents several risks, including:

- Operational pressures that may prevent reductions in overtime.
- Delays in NQP readiness, which could impact service delivery and workforce resilience.
- Budget overruns, if planned savings are not realised.

A detailed Executive team paper has been agreed that describes the risk management actions this includes very detailed scrutiny on pay and overtime costs with a monthly report tracking progress in place ensuring that any issues can be identified as early as possible. A monthly group has also been established overseeing the different aspects of the process.

Finance outturn position as of October 2025

Introduction

This section of the paper provides details of the financial results for the period ending October 2025.

For the purpose of understanding the financial data tabled within this report, the following guidelines are provided:

- All Income budget and actual figures are presented as credit values (in brackets), a
 positive variance value against income reflects an improved performance against
 income plan whereas a negative variance is reflective of an underperformance
 contrary to income plan.
- All Expenditure budget and actual values are shown as positive figures; a positive variance value against expenditure reflects a favourable under-spend against budget plan whereas a negative variance is reflected of an adverse performance on budget plan.

SUMMARY OF YEAR-TO-DATE POSITION

Table 1 reports that the revenue position for the financial year to the end of October 2025 is a deficit of £3.03 million, made up of the following:

- Income breakeven
- Expenditure Pay –under budget by £0.106 million
- Expenditure Supplies under budget by £0.53 million
- Savings behind target by £1.44 million
- Expenditure non-core break even
- Expenditure Reserves phased by £2.22 million reflecting the YTD forecast deficit
- This position includes funded legacy COVID expenditure of £3.64 million
- This position includes funded Agenda for Change reform expenditure of £3.89 million

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Although non pay expenditure is under budget, there are some overspent expenditure lines such as Insurance (vehicle accidents), Other operating costs and Rent and Rates. This has to date been offset by the underspend lines, particularly Diesel. However, we have now recognised regional savings from Diesel of which some are also providing funding for HLP for EV points.

The month 7 position includes the AfC pay award arrears, enhancement uplifts for self-rostered posts for 2025/26, along with Medical and Dental pay award of 4.0% including arrears for 2025/26 actioned in prior months.

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Table 1 – Scottish Ambulance Service high-level overview

SCOTTISH AMBULANCE SERVICE BOARD REVENUE RESOURCE ANALYSIS YEAR TO 31 OCTOBER 2025

		,	Year to Date	e	С	Current Month		
	Full Year Budget £'000	Budget £'000	Actual £'000	Variance £'000	Budget £'000	Actual £'000	Variance £'000	
Income								
Revenue Allocation	504,263	288,423	288,423		38,174	38,174		
Health Board	6,734	4,465	4,406	(59)	640	621	(19)	
Other Healthcare	711	432	475	43	18	52	34	
Fleet	36	36	36	0	0	0	0	
Staff Car Deductions	154	80	72	(8)	10	11	1	
Other Operating	2,526	2,287	2,288	1	971	951	(20)	
Total Income	514,424	295,723	295,700	(23)	39,813	39,809	(4)	
Expenditure								
Accident & Emergency	332,708	194,574	197,868	(3,294)	28,208	28,564	(356)	
Non Emergency Service	33,902	20.004	19,384	(3,294)	2.898	20,304	131	
Air Ambulance	21,466	10,955	11,161	(206)	1,578	1,592	(14)	
Overheads	101,633	45,475	45,606	(131)	7,129	6,461	668	
Total Expenditure	489,709	271,008	274,019	(3,011)	39,813	39,384	429	
Core Expenditure Variance			[(3,034)			425	
Non Core Expenditure			•			·		
•								
Depreciation (DEL)	23,900	13,201	13,201	0	2,411	2,411	0	
Depreciation (Donated)	65	11	11	0	1	1	0	
AME Provision	750	0	0	0	0	0	0	
AME Impairments	0	0	0	0	0	0	0	
Non Cash (DEL)	0	0	0	0				
Total Non Core Expenditure	24,715	13,212	13,212	0	2,412	2,412	0	
Surplus / (Deficit)			[(3,034)			425	

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Table 2 – Income and Expenditure

Table 2 provides the year-to-date position between service and support directorates.

SCOTTISH AMBULANCE SERVICE BOARD INCOME AND EXPENDITURE SUMMARY YEAR TO 31 OCTOBER 2025

Cumulative			Cumulativ	e to Date		Current Period			
		Budget £'000	Actual £'000	Variance £'000	Variance %	Budget £'000	Actual £'000	Variance £'000	Variance %
	Income	(5,365)	(5,355)	(10)	0%	(783)	(757)	(26)	-3%
	Salaries	211,206	210,475	731	0%	30,145	30,170	(25)	0%
Service Delivery	Supplies	24,067	24,264	(197)	1%	3,872	3,686	186	-5%
Directorate	Sav Target	(2,542)	0	(2,542)	0%	(773)	0	(773)	0%
	Sav Realised	1,787	0	1,787	0%	539	0	539	0%
		•		(231)		•		(99)	
							•		
	Income	(1,935)	(1,922)	(13)	-1%	(856)	(878)	22	3%
0	Salaries	19,707	20,332	(625)	3%	2,878	2,970	(92)	3%
Support Services	Supplies	32,892	32,158	734	-2%	5,850	4,964	886	-15%
Directorates	Sav Target	(4,453)	0	(4,453)	0%	(1,353)	0	(1,353)	0%
	Sav Realised	3,771	0	3,771	0%	1,128	0	1,128	0%
	Reserves	(2,217)	0	(2,217)		(67)	0	(67)	
				(2,803)				524	
							·		
	Income	(7,300)	(7,277)	(23)	0%	(1,639)	(1,635)	(4)	0%
OO OTTIOLI	Salaries	230,913	230,807	106	0%	33,023	33,140	(117)	0%
SCOTTISH AMBULANCE	Supplies	56,962	56,425	537	1%	9,722	8,650	1,072	11%
SERVICE	Sav Target	(6,995)	0	(6,995)		(2,126)	0	(2,126)	
	Sav Realised	5,558	0	5,558		1,667	0	1,667	
	Reserves	(2,217)	0	(2,217)		(67)	0	(67)	
				(3,034)				425	

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Table 3 - Service Delivery

SCOTTISH AMBULANCE SERVICE BOARD INCOME AND EXPENDITURE BY DIRECTORATE YEAR TO 31 OCTOBER 2025

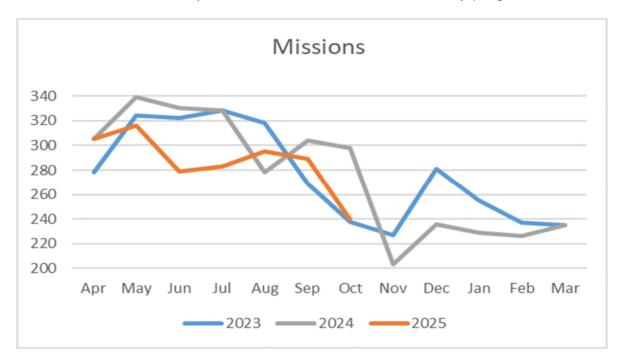
			Cumulativ	e to Date			Curren	t Period	
		Budget	Actual	Variance	Variance	Budget	Actual	Variance	Variance
		£'000	£'000	£'000	%	£'000	£'000	£'000	%
	Income	(779)	(779)	0	0%	(135)	(109)	(26)	-19%
	Salaries	36,183	35,905	278	-1%	5,059	5,118	(58)	1%
NORTH REGION	Supplies	2,223	2,371	(148)	7%	360	406	(47)	13%
	Sav Target	(311)	0	(311)		(95)	0	(95)	
	Sav Realised	287	0	287		94	0	94	
				106				(132)	
	Income	(1,073)	(1,067)	(6)	-1%	(99)	(100)	1	1%
	Salaries	57,258	56,029	1,229	-2%	8,115	7,990	125	-2%
EAST REGION	Supplies	3,609	3,639	(30)	1%	623	574	49	-8%
	Sav Target	(621)	0	(621)		(189)	0	(189)	
	Sav Realised	621	0	621		189	0	189	
				1,193				175	
	Income	(2,664)	(2,664)	0	0%	(433)	(433)	0	0%
WEST DESIGN	Salaries	77,388	78,052	(664)	1%	11,146	11,203	(58)	1%
WEST REGION	Supplies	4,547	4,897	(350)	8%	774	769	5	-1%
	Sav Target	(815)	0	(815)		(247)	0	(247)	
	Sav Realised	815	0	815		247	0	247	
				(1,014)				(53)	
	Income	(849)	(845)	(4)	0%	(116)	(115)	(1)	-1%
	Salaries	39,645	39,792	(147)	0%	5,722	5,757	(35)	1%
NATIONAL OPS	Supplies	13,648	13,348	300	-2%	2,112	1,937	175	-8%
	Sav Target	(766)	0	(766)		(233)	0	(233)	
	Sav Realised	57	0	57		2	0	2	
				(560)				(93)	
									ļ.
	Salaries	732	697	35	-5%	103	102	1	-1%
BUSINESS	Supplies	40	9	31	-78%	3	0	4	-133%
INTELLIGENCE	Sav Target	(29)	0	(29)		(9)	0	(9)	
	Sav Realised	7	0	7		7	0	7	
				44		,		3	
		(5.555)	/F 3=5	4.51		/	/ `	(25)	
	Income	(5,365)	(5,355)	(10)	0%	(783)	(757)	(26)	-3%
TOTAL SERVICE	Salaries	211,206	210,475	731	0%	30,145	30,170	(25)	0%
DELIVERY	Supplies	24,067	24,264	(197)	1%	3,872	3,686	186	-5%
	Sav Target	(2,542)	0	(2,542)		(773)	0	(773)	
	Sav Realised	1,787	0	1,787		539	0	539	
				(231)				(99)	

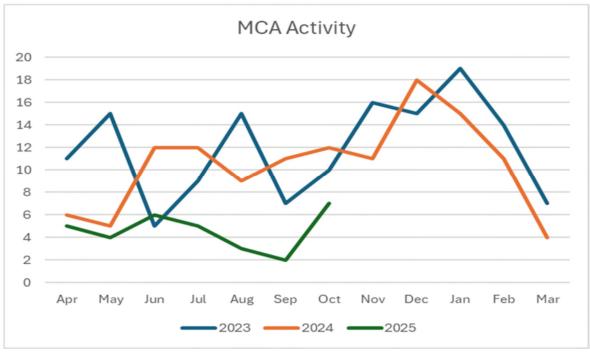
Service delivery outturn is under budget by £0.23 million at 31 October 2025. Pay costs are reporting an underspend of £0.73 million over all service areas, however it should be noted

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that this includes: overtime as a result of HTAT, Card 46 timed admission staff, ambulance control centre posts, all assumed recurring post COVID funding. This also includes RWW costs covering TOIL backfill and relief for 37.5 to 37 hours.

Air Ambulance Costs have reported a 8.4% decrease in the number of missions in these 7 months from the same period last year. This is matched with a decrease in Maritime and Coast Guard Agency (MCGA) missions (35) over this period against the same period last year. This area has been a key focus of the air ambulance efficiency programme

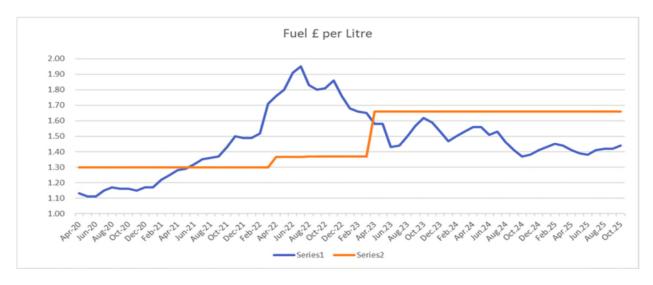




For Diesel, which assumes £1.66 per litre, fuel prices have reduced continually since the highest point last May and with the average price per litre peaking at £1.62 in October 2023,

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and finishing at £1.44 in October 2025, we do see a continuing underspend on Diesel costs for the 7 months to October 2025, and Regional Savings up to September 2025 have been recognised and taken, some of which provide for a budget for HLP for EV charging points across the SAS infrastructure.



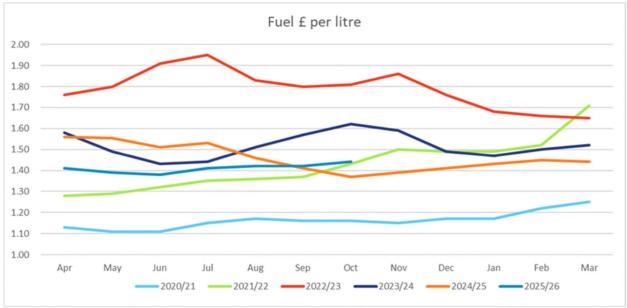


Table 4 – Support Services Directorates

Support services are being reported as £2.8 million over budget. The main driver of this is due to the Finance, Logistics and Strategy Division hosting the Service's central cost centre, which holds the savings targets for all the Best Value Programmes (2025/26 target £7.2 million).

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SCOTTISH AMBULANCE SERVICE BOARD INCOME AND EXPENDITURE BY DIRECTORATE YEAR TO 31 OCTOBER 2025

			Cumulative to Date			Current Period			
		Budget	Actual	Variance	Variance	Budget	Actual	Variance	Variance
		£'000	£'000	£'000	%	£'000	£'000	£'000	%
		(04)	(0.4)	0	20/	(0)	(0)	0	1
	Income	(61)	(61)	0	0%	(6)	(6)	0	4.40/
BOARD AND CHIEF	Salaries	1,447	1,569	(122)	8%	184		(20)	11%
EXECUTIVE	Supplies	71	69	2	-3%	10		0	0%
	SavTarget	(44)	0	(44)		(14)		(14)	
	SavRealised	0	0	0		0	0	0	
		(4.000)	(4.000)	(164)	40/	(0.4.4)	(000)	(34)	00/
	Income	(1,833)	(1,823)	(10)	-1%	(844)		22	3%
	Salaries	9,662	10,287	(625)	6%	1,331		(148)	11%
FINANCE AND LOGISTICS	Supplies	31,272	30,692	580	-2%	5,428		707	-13%
LOGISTICS	Sav Target	(4,234)	0	(4,234)		(1,285)		(1,285)	
	Sav Realised	3,754	0	3,754		1,126		1,126	
	Reserves	(2,217)	0	(2,217)		(67)	0	(67)	
				(2,752)				355	
	Income	(20)	(18)	(2)	-10%	(5)	(4)	(1)	
HUMAN	Salaries	1,903	1,932	(29)	2%	282		(7)	2%
RESOURCES	Supplies	517	526	(9)	2%	76	33	43	-57%
	Sav Target	(84)	0	(84)		(26)	0	(26)	
	Sav Realised	2	0	2		0	0	0	
				(122)			1	9	
	Income	(3)	(3)	0	0%	0	` ′	1	
	Salaries	2,475	2,348	127	-5%	442		51	-12%
MEDICAL	Supplies	562	582	(20)	4%	182		73	-40%
	SavTarget	(30)	0	(30)		(9)	0	(9)	
	Sav Realised	0	0	0		0	0	0	
				77			•	116	
	Income	(18)	(17)	(1)	-6%	(1)		0	
CARE QUALITY	Salaries	4,220	4,194	26	-1%	639		31	-5%
AND PROF DEVELOPMENT	Supplies	470	289	181	-39%	154		62	-40%
DEV ELOPIVIENT	Sav Target	(61)	0	(61)		(19)	0	(19)	
	Sav Realised	15	0	15		2	0	2	
				160			•	76	
	Income	(1,935)	(1,922)	(13)	-1%	(856)	_	22	3%
TOTAL	Salaries	19,707	20,332	(625)	3%	2,878	2,970	(92)	3%
SUPPORT	Supplies	32,892	32,158	734	-2%	5,850	4,964	886	-15%
SERVICES	Sav Target	(4,453)	0	(4,453)		(1,353)	0	(1,353)	
	Sav Realised	3,771	0	3,771		1,128	0	1,128	
	Reserves	(2,217)	0	(2,217)		(67)	0	(67)	
				(2,803)				524	

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Table 5 – Detailed Income Analysis

Details of the financial performance analysed into specific income and funding sources are noted in the table below. This includes scrutiny of the key movements and pressure areas.

SCOTTISH AMBULANCE SERVICE BOARD INCOME INCLUDING ALLOCATIONS YEAR TO 31 OCTOBER 2025

		Year to Date		
	Full Year Budget	Budget	Actual	Variance
	£'000	£'000	£'000	£'000
Income				
Revenue Allocation	504,263			
Baseline Allocations	484,073			
Recurring Allocations	1,001			
Non-Recurring Allocations	19,188			
Fleet Income	36	36	36	0
Health Board	6,734	3,825	3,785	(40)
Other Healthcare	711	414	423	9
Other Operating	2,526	1,316	1,337	21
Staff Car Deductions	154	70	61	(9)
Total Income	514,424	5,661	5,642	(19)

Total income (including funding) to date is breakeven against budget.

The original financial plan assumed revenue funding allocations of £437 million. The above includes funding for Mobile Vaccination Units, COVID legacy, AfC Reform RWW. Adjustments are made on a monthly basis to the budget to include any additional allocations as these are notified to the Boards from Scottish Government and other NHS Boards.

Detailed Pay analysis

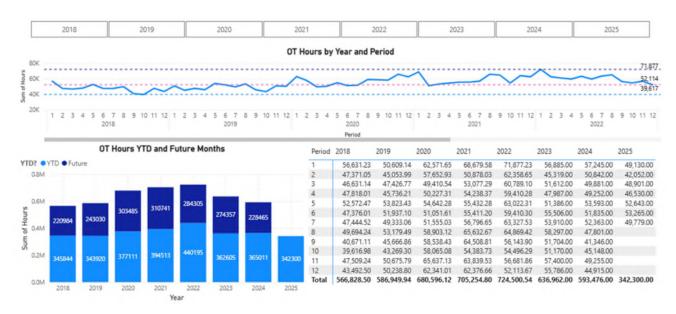
The pay underspends of £0.11 million is driven primarily from Basic Pay underspend of £3.44 million offset by Overtime overspend of £3.55 million. The main drivers of this being the effect of attrition as our NQ paramedics join our workforce, income generation matching activity, along with the effect of the accrued hours backfilled within the RWW funding. Historical drivers continue with underlying lower than budgeted skill mix and vacancies (estimated A&E regional attrition rate for 2025/26 of 3.4%), along with RWW pressures of £3.85 million and COVID legacy pay costs of £3.59 million being funded. A workforce dashboard is in operation and available to all budget holders and managers to provide supporting data behind the pay underspend.

As referenced previously, reducing overtime is one of the workstreams contributing towards achieving the £12.7 million savings. Overtime costs in this current year are averaging 4.8% of

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the pay bill for the 7 months compared to 5.3% for the same period last year, reflecting a reduction in hours.

The graph below shows a trend analysis of overtime hours in the last eight years. The impact of COVID on the Service can be seen in the early months of 2022 and with peaks during 2023 and 2024 reflecting the ongoing pressures on the Service in response to the increased hospital turnaround times.



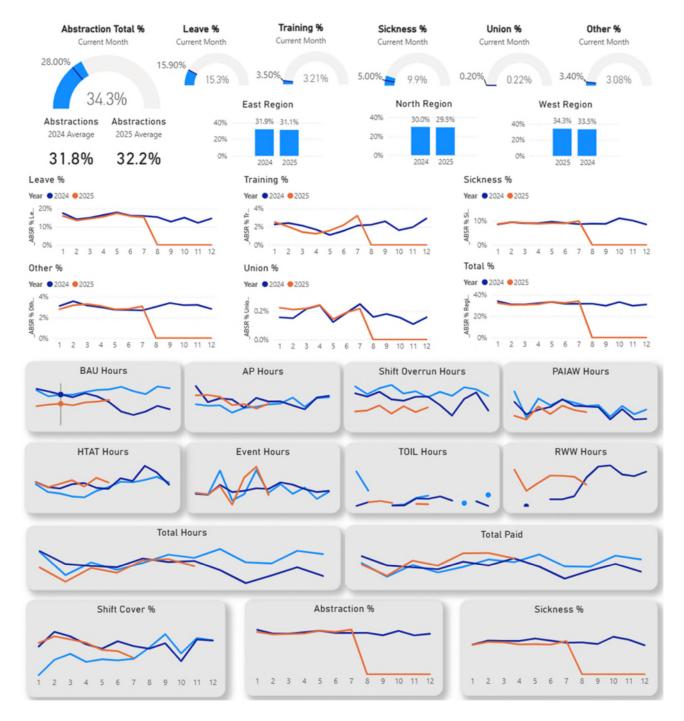
The high-level reports below show the monthly trend year on year comparison for the whole service, which breaks down the OT hours into the different drivers, plus shift cover %, abstraction % and sickness %.

These reports are available on the newly developed Overtime Dashboard that is being actively used by budget holders.

The data in the Overtime Dashboard provides users with the trends for total OT hours, total OT paid, shift cover and abstractions. The total overtime (both hours and payments) is broken down into different categories such as paid-as-if-at-work (PAIAW), Advanced Paramedics, shift overruns, HTAT (both C3 and co-horting crews), event cover, TOIL and RWW. This then leaves what we categorise as BAU OT. From this data we can see that from a YTD position:

- the OT hours paid are 6.22% lower than the same period last year
- Shift cover monthly average has decreased by 2.2%
- Abstractions YTD average has reduced by 0.09%

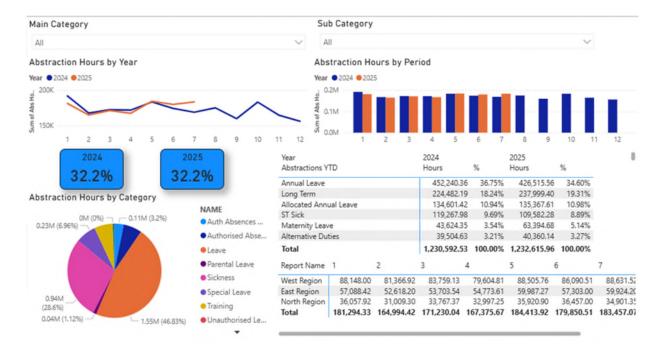
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Although costs have gone down in-month, HTAT continue to create a cost pressure post COVID and are being reported within the legacy COVID costs with now associated funding.

The charts above show, at a glance, the main categories driving the OT pressure. The abstraction data provides a breakdown of the main categories and also now allows budget holders to delve into the subcategories showing dates/shift times/shift length/pay number. The table below shows an extract of the abstraction data that is now being presented to budget holders. This allows for greater focus on 'planned and controllable abstractions'.

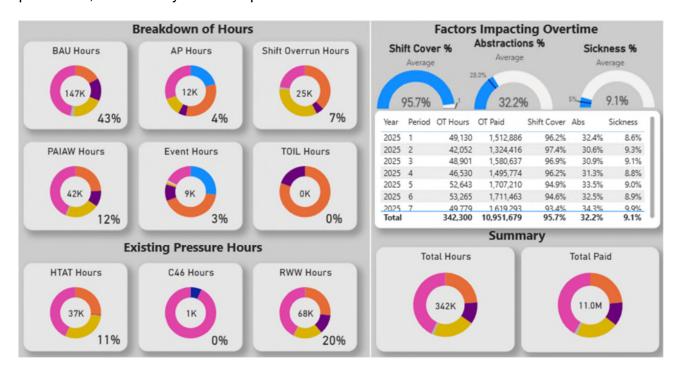
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In addition, a snapshot of the summary dashboard summarises the key factors driving the overtime costs below:

- Shift overruns
- abstractions (regional)
- sickness absence

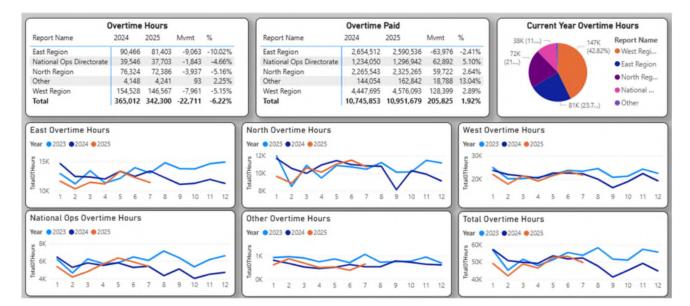
Noting also that the additional controls put in place are having an impact through the BAU hours reduction. Given the fragility of this, and acknowledging the continued operational pressures, the scrutiny on the improved controls will continue.



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Current actions being progressed are

- Sickness absence Best Value programme including a detailed absence management action plan supported now by a formal absence management programme board, that incorporates a range of best practice ideas from other public bodies
- Management and workforce planning guidance for the updated overtime policy



The above table illustrates an overall decrease in overtime hours within the Service Delivery Regions, compared to the equivalent prior year period.

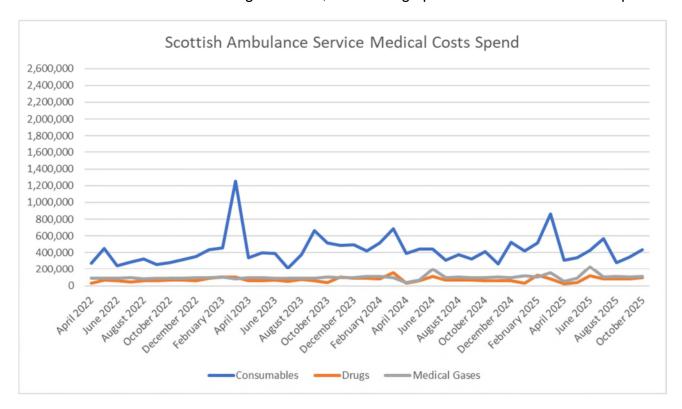
Non-pay

The non-pay underspend at £0.53 million reflects management of pressures within Medical costs, Air Ambulance and Computer maintenance – other lines of ongoing cost pressures are also being closely monitored. The Air Ambulance extension and mobilisation costs are fully funded with no pressures emerging; however the existing contract represents a small overspend which we are monitoring closely. Areas of focus are:

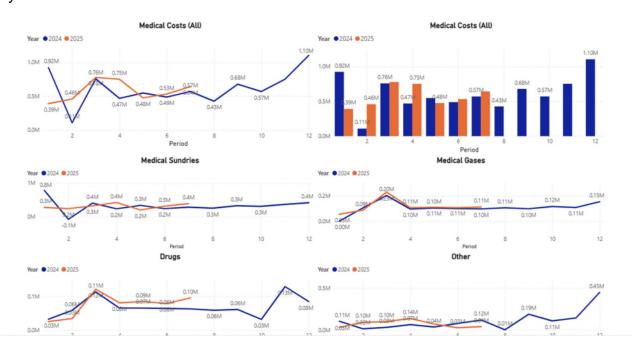
- Air Ambulance Costs have reported a 8.4% decrease in the number of missions in these seven months from the same period last year, offset by a pressure within variable costs due to inflationary price rises, which is being monitored and managed. There is an ongoing decrease in Maritime and Coast Guard Agency (MCGA) missions (35) over this period against the same period last year. However, as we go into the winter period, this position may turn around, as can be seen from the last two years clearly shown in the graphs earlier in the paper. Fixed costs include the uplift for the extension contract, which have been funded for the variable costs in relation to the extension have also been funded in full, but will continue to be monitored over the course of the year. There is also a very small new pressure relating to the introduction of the Sustainable Aviation Fuel Levy from January 2025, the impact of this will continue to be monitored.
- Medical costs have in the last couple of years been an area of pressure, and as can be seen from the graph below, costs have been fairly consistent - the creation of the stock hubs for controlling medical supplies has been a factor in this. A best value

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programme is in place for 2025/26 with agreed efficiency plans, and savings across the various lines are being reviewed, with savings planned and actioned as required.



To support the efficiency plan and to monitor the costs detailed further analysis has been put in place to support the clinical lead and budget holders. The data below demonstrates further analysis of the Medical Costs to date:



Work is in place reviewing medical gas usage, and the 'other' category is currently being reviewed in detail.

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Efficiency Savings

As described within the financial plan, the savings target for 2025/26 is £12.7 million. The plan assumed full delivery of the 3% efficiency savings target in order to meet the £4.35 million deficit.

Reference is also made to the 15-box grid which sets out 15 areas of focus for Boards to progress, with national programmes of work supporting these areas to be implemented at a local level. Details of our progress against these are being reviewed by the fortnightly focused finance executive meetings. These areas have also been incorporated within the Best Value Programme.

A detailed tracking of efficiency savings plans, and delivery is presented to the Best Value Steering Group, the Performance and Planning Steering Group and the Audit and Risk Committee.

Although we are on track to date, achieving full year savings targets remains a risk that is being closely monitored.

The chart below shows the revised savings trajectory over the financial year, which accommodates a more consistent pace as the year progresses. Also showing is our recurring savings achieved against a 70% marker.



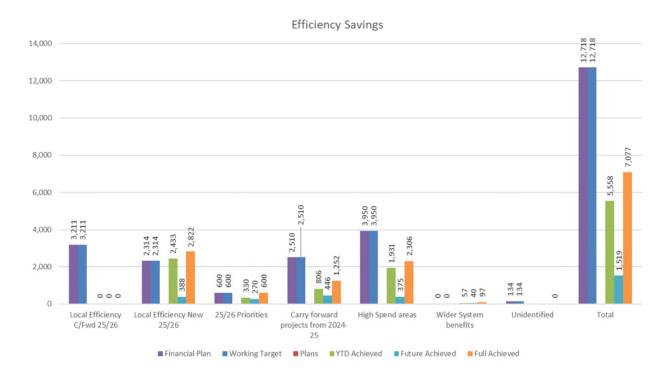
However, as can be seen from the above graph, the full year target line steepens up over months 6 and 7. This can be demonstrated more clearly in the chart below, where the budget target jumps up in those two months.

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Monthly Target £'000	M01	M02	M03	M04	M05	M06	M07	M08	M09	M10	M11	M12	Total
BV Schemes	-122	-122	-475	-417	-180	-1,439	-1,201	-482	-1,079	-360	-417	-899	-7,194
Local Effic Target	-94	-94	-365	-320	-138	-1,105	-923	-370	-829	-276	-320	-691	-5,524
	-216	-216	-839	-738	-318	-2,544	-2,124	-852	-1,908	-636	-738	-1,590	-12,718

The impact of this target phasing for this month's reporting increases the overall deficit position if the savings achieved in month falls short of the increased in-month target. However, this should not impact on the full year delivery of our savings plans, noting though the delivery of our financial targets remains as a risk in our corporate risk register and is monitored in line with this risk profile.

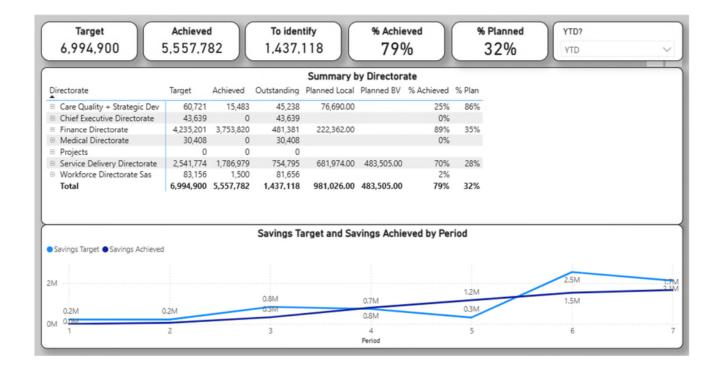
Savings of £5.56 million has been achieved to date, with £2.76 million within local efficiencies and £2.80 million within BV schemes, as detailed in the graph below:



The local savings delivered to date have largely been in the Regions and Finance Directorate, future plans have been received from the East Region, North Region and a range of other budget holders.

A financial reporting dashboard has also been developed and this has been rolled out to all budget holders.

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Progress against the likely forecast at month 7 is as detailed in the dashboard extract above and the table below

Table 7

Efficiency Savings Schemes	Financial Plan £m	Updated Forecast at Month 7					
ochemes	I IGII &III	25/26 Assumed Forecast £m	FY Efficiencies Delivered £m	% Achieved	Actions Update		
Local Efficiency	2.0	E.E.	2.8	E10/	Budget holders are working through local expenditure plans to identify all other efficiency gains including productivity		
Local Efficiency	2.0	5.5	2.8	51%	and cost avoidance		
25/26 Priorities	0.6	0.6	0.6	100%	Scheduled care savings planned		

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	12.7	12.7	7.1	56%	
Unidentified	3.7	0.1	-	0%	This is being reviewed and is likely to relate to slippage and non recurring savings (this is similar to previous year assumptions)
Wider System benefits	-	-	0.1	0%	Reduction in SMS
High Spend Areas	3.9	4.0	2.3	58%	This includes £3.8m for OT – split between Reduction in Sickness absence and Policy related & Management Control
C/Fwd Projects from 24/25	2.5	2.5	1.3	50%	This includes Medical Gases, HCP online booking, e-payslips among other schemes c/fwd from last year

Post COVID-19 Financial Implications

Members are aware of the funding risk to support expenditure due to post COVID-19 pandemic and system pressures in prior years. Our 2025/26 financial plan has assumed a costs of £8.35 million for ongoing COVID activity, and recurring funding was received in September 2025.

Included in the revised estimated full year pressures were:

- Overtime £4.2 million an ongoing pressure on ED in line with prior years relating to hospital turnaround times
- PPE £0.4 million maintenance of hoods still being used and face fit testing also being incurred
- 999 Call handlers £1.25 million additional wte requirement for Call handlers beyond 120 wte, to meet attrition peaks and troughs of the staffing requirements for the 3 call centres due to rising demand.
- Card 46 (timed admissions) £2.5 million relating to both unfunded posts and the provision of Taxis via the Integrated Clinical Hub to cover resources transferring patients to accident and emergency following the appropriate clinical risk assessment.

Costs for the year against these cost headings are noted below in Table 8:

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Table 8

£ million	Planning assumptions for 2025/26	Month 7 Updated Planning assumption 2025/26	Actual Month 7 2025/26	Notes
Overtime including 0.5% sickness	4.200	2.450	1.305	This is primarily driven by shift overruns relating to hospital turnaround times
PPE	0.400	0.233	0.011	Spend to date - face mask supplies. PPE hood replacement & face fitting will be covered.
999 call handlers	1.250	0.729	0.626	This is in line with plan, with the increase in costs being driven by increased demand
Card 46 (timed admissions)	2.500	1.458	1.699	This showed lower costs than anticipated with fewer staff numbers for Card 46 and use of taxis being monitored. This avoids A&E conveyance.
Total Covid	8.350	4.871	3.641	Overall, this is broadly in line with plan, but specific actions in place to review and monitor these

Full year Forecast

A detailed full year financial forecast has been prepared and is reported in Table 9 below. At this midway stage in the year, best and worst-case scenarios are provided along with the likely forecast against the approved financial plan.

The forecast builds on work undertaken in previous years and assumes

- Expenditure in line with spend to date and recognising seasonal trends
- All Scottish Government allocations received as planned with associated expenditure
- The additional investment agreed for recruitment of Newly Qualified Paramedics during 2025/26 and offset by a reduction in overtime expenditure due to the increase in workforce. This has been flexed slightly for the worst-case scenario.
- The worst-case scenario also recognises the risk that the savings target may not be delivered in full, with full delivery of savings assumed in the best and likely case. The split of recurring and non-recurring has also been assumed at this early stage
- Inflationary pressures are mostly in line with the financial plan and recognising
 expenditure to date have been assumed with the best-case scenario assuming that
 these may not fully materialise. With contracts now in place for the current year, some
 of the non-pay pressures have been revised down slightly reflected in the reduced full
 year likely forecast.

The likely forecast has been revised to a deficit of £3.80 million, being a small improvement from the £4.30 million deficit in the financial plan, with no material change in previous assumptions aside of the NQP recruitment. The best case assumes a reduction of the deficit to £2.54 million and the worst case assumes the deficit will increase to £7.60 million.

Table 9

Tuble 0				
Updated Forecast Summary	Financial		Forecast	
	Plan	Best	Likely	Worst
	£m	£m	£m	£m
Brought forward deficit	10.60	10.60	10.60	10.60
Pressures – Pay	19.08	19.08	19.08	19.08
Emerging Pressure – NQP Recruitment		2.20	2.20	2.20
Pressures – Non Pay	6.31	4.10	5.36	5.81
Emerging Pressure – NQP Non pay		0.45	0.45	0.60
Baseline Funding uplift	(12.70)	(12.70)	(12.70)	(12.70)
60% National Insurance Funding	(3.77)	(3.77)	(3.77)	(3.77)
National Board Sustainability Funding	(2.52)	(2.52)	(2.52)	(2.52)
Gap before Efficiencies	17.00	17.44	18.70	19.30
3% Efficiency Savings – Recurring	(12.70)	(10.00)	(9.00)	(7.0)
3% Efficiency Savings – Non Recurring		(2.70)	(3.70)	(3.70)
3% Efficiency Saving Total	(12.70)	(12.70)	(12.70)	(10.70)
Overtime Reduction – NQP Recruitment		(2.20)	(2.20)	(1.00)
25/26 Net Gap	4.30	2.54	3.80	7.60
Air Ambulance extension – costs		4.70	4.70	4.70
Air Ambulance extension – funding		(4.70)	(4.70)	(4.70)
Air Ambulance Mobilisation - costs		4.80	4.80	4.80
Air Ambulance Mobilisation – funding		(4.80)	(4.80)	(4.80)
COVID System Pressures – costs		8.35	8.35	8.35
COVID System Pressures – funding		(8.35)	(8.35)	(8.35)
25/26 Forecast Outturn Deficit	4.30	2.54	3.80	7.60

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This will be reviewed and updated on a monthly basis, there are no material changes for month 7.

2025/26 YTD CAPITAL POSITION AS AT MONTH 7 (31/10/2025)

2025/26 Capital Budget

The Service's is anticipating a full year capital budget of £25.69 million made up of the following elements:

•	Formula Capital	£1.884 million
•	Earmarked Allocations	£21.634 million
•	Physical Condition Works – BCP	£0.660 million
•	EV Charging Infrastructure	£1.510 million
	Total Capital Funding	£25.688 million

The Service is provided with formula capital to fund all capital projects that are not subject to approval by the SG Capital Investment Group (CIG) or has not received a separate earmarked allocation. This will primarily be utilised to fund Vehicle Accidents, ICT and Property projects during 2025/26.

The Service receives earmarked allocations for Business Cases that have been approved by the CIG. In 2025/26 the following earmarked allocations are anticipated:

Fleet Replacement Programme
 ScotSTAR Equipment Replacement
 £21.384 million
 £0.250 million

In addition, the Service has been successful in applying for funding from the Scottish Government to fund electric vehicle infrastructure with £1.51 million anticipated for 2025/26, and further approval has been granted for Physical Condition Works through the Business Continuity Planning process totalling £0.66 million.

YTD Capital Position as at Month 7

The YTD capital position is shown in the table below. Year to date expenditure totals £1.34 million. Most capital expenditure occurs in Quarter 3 and 4 of the financial year.

The unallocated budget excluding anticipated projects of £0.78 million is expected to be fully utilised during 2025/26. On disposal of assets, the Service can receive a capital receipt which it can utilise as additional funding during the year. Year to date capital receipts total £0.24 million which has resulted from the disposal of vehicles.

It is anticipated that the Capital Budget will break-even at year-end.

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SCOTTISH AMBULANCE SERVICE
CAPITAL REPORT 2025-26
As at 31st October 2025

PROJECT	Approved Budget £	YTD Actuals £	Notes
Formula Capital Projects			
eHealth and ICT	0	460	
Property and Special Projects	1,174,676	113,679	
Vehicle Accidents	600,000	387,847	_
	1,774,676	501,985	
Earmarked Allocations			
Scotstar	250,000	112,640	
Vehicles including Transport Scotland	22,894,000	727,914	
	23,144,000	840,554	-
Unallocated Budget	783,424		
Capital Receipts	241,171	0	
	25.040.054		
TOTAL	25,943,271	1,342,539	

Approved and Anticipated Projects

The following table shows details of all projects that have had a mini business case approved and funding allocated.

SCOTTISH AMBULANCE SERVICE	
CAPITAL PLAN 2025-26	
As at 31st October 2025	
ALLOCATION	
Received	
Core Allocation	1.88
<u>Anticipated</u>	
Core Allocation	1.88
ScotSTAR project	0.25
EV Infrastructure	1.51
Physical Condition Works - BCP	0.66
Fleet Replacement - Core	19.44

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Fleet Replacement -Contingency Total Capital Allocation	1.94 25.69
Capital Receipts	0.24
Total Available Capital Budget	25.93
EXPENDITURE	
Approved Projects Project	BUDGET
Property Physical Condition Works - BCP Physical Condition Works - Core Total Property	0.66 0.51 1.17
Operations Vehicles plus Contingency EV Infrastructure Scotstar - Paediatric Baby Pods ScotSTAR - Hamilton ventilator x 2 ScotSTAR - Draeger Oxylog Ventilator ScotSTAR - McGrath GEN2 Video Laryngoscope x 8 ScotSTAR - MEQU M Warmer Kit+ x 6 Vehicle Accidents Total - Operations Total Approved Projects	21.38 1.51 0.01 0.06 0.01 0.03 0.39 23.41
Anticipated Projects Vehicle Accidents ScotSTAR - Laryngoscope Cap to Rev Transfer Total - Anticipated Projects	0.21 -0.01 0.20
Revised Unallocated Budget	1.15

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CONCLUSION

For the 7 months to October 2025, the Service reports a deficit of £3.03 million. This is slightly ahead of the RRL trajectory deficit of £3.5 million. Costs continue to remain fairly stable with the significant focus continued on the progression of the agreed efficiency plans.

A detailed full year forecast for 2025/26 has been undertaken and a summary is included in this paper showing a best, likely and worst-case scenario. The likely scenario assumes delivery of the financial plan with a reduced deficit of £3.80 million compared to the financial plan deficit of £4.3 million. This reduction is primarily due to a reduction in the costs of inflation given most annual contracts for the Service are now in place. The forecast is reviewed on a monthly basis.

The financial risks are described as noted and will be closely monitored during the financial year.

Julie Carter
Director of Finance, Strategy and Logistics
November 2025

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