



NOT PROTECTIVELY MARKED

Public Board Meeting

July 2018 Item No 05

THIS PAPER IS FOR DISCUSSION

TOWARDS 2020: TAKING CARE TO THE PATIENT AND QUALITY IMPROVEMENT

Lead Director Author	Pauline Howie, Chief Executive Executive Directors
Action required	 The Scottish Ambulance Service Board is asked to discuss progress within the 2020 delivery programme and:- 1. Note performance against Operational Delivery Plan (ODP) standards for the period to end May 2018. 2. Discuss actions being taken to make improvements. 3. Discuss work being taken forward to transform the service in the 3 strategic work streams.
Key points	 This paper brings together measurement for improvement with measurement for judgement as highlighted by the Scottish Government's Quality Improvement and Measurement for Non Executives guidance. This paper highlights performance against our Operational Delivery Plan and includes updates from the Clinical Services Transformation Programme, Enabling Technology and Workforce Development strategic work streams. <u>Clinical Services Transformation (CST)</u> Developments continue to be made to the New Clinical Response Model. The Key Phrases trial which went live on 9 April was successful and has been incorporated into business as usual. This is identifying critically ill patients earlier in the call cycle so they can receive lifesaving intervention as early as possible. Our work to save more lives from cardiac arrest continues to deliver very encouraging results – for the last four months we have significantly exceeded our aim of 42% of patients in VF/VT arrest arriving at hospital with a pulse – our performance in May 2018 was 51.3%. As part of our work with the wider NHS system to improve outcomes from major trauma, we have provided all our operational staff with ATMIST aide memoire cards to record

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	 information and support standardisation of the format in which clinical reports are passed to the Trauma desk and hospitals within the trauma network. Recruitment has started for 6 Trainee Advanced Practitioners (Critical Care) to support the extension of the Advanced Practitioner trial into the South East Trauma Region, with the intention of further improving outcomes for patients requiring critical care. Recruitment has started for additional Specialist Paramedics and new roles of Advanced Practitioners (Urgent and Primary Care) which are able to provide a greater range of treatment and interventions directly for patients to support the provision of more comprehensive care at home in a safe, effective and person centred manner. 32.9% of patients were managed at home or an alternative to hospital in May 2018. Whilst this is above the mean, our improvement aim for the full year 2018/19 is 35% and plans are in place to deliver this.
	are in place to deliver this.
	Enabling Technology
	 Ambulance Telehealth Programme – A limited SAS 'app' pilot continues at Coatbridge Station, feedback to date has been positive. There has been progress regarding the two main technical issues which have been preventing the full SAS app roll out. The app updating issues have proved time consuming to resolve and is now in the final stages of testing. Should the app testing be successful the rollout will be complete by end of July 2018. Emergency Service Network (ESN) Programme – Local programme timescales are not yet determined due to significant, timescale slippage in the GB–wide Emergency Service Mobile Communications Programme (ESMCP). Current indications are that it is unlikely to be a 'big bang' approach to ESN transition, the emerging preference being a phased incremental approach. The UK Government Full Business Case (FBC) is being refreshed. The ESMCP Team had planned to submit the revised FBC for HM Treasury approval during September 2018, however the latest information received suggests that approval for an 'interim' business case will be sought later this year with FBC approval deferred until mid-2019. The Scottish Government had planned to seek FBC 'assurance' from the Service and the other Scottish emergency services over the summer of 2018 but it is now unclear what assurances will be requested or when. Provision of an ESN compatible Integrated Communications Control System (ICCS) – Work continues on developing an ICCS replacement Business Case. Scottish Government has agreed to fund the capital costs. The revenue costs, while aiming to be minimal, will be subject to a risk share approach

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	 with Scottish Government depending on the final level. The business case will be presented at the Board for consideration in September 2018. Fleet Replacement Project – The vehicle replacement programme is progressing in line with agreed plans; Defibrillator Replacement – Live trials and scoring has now been undertaken on the equipment provided by the two potential suppliers. The Outline Business Case (OBC) was approved by Scottish Government on 22 May 2018. It is anticipated the Full Business Case (FBC) will be submitted to the Board in September and if approved the aim will be for the FBC to be submitted to CIG in October.
	Workforce Development
	 Our Service resourcing plan for 2018/19 is in progress, with monitoring of our recruitment and training targets to consider any adjustment arising from our modelling assumptions; The training prospectus for 2018/19 is core to our employee development agenda, with further work progressing to identify and deliver on priority development needs; In our employee engagement work, the transition to the iMatter single organisational cohort has been successfully completed and the Values Toolkit and Values& Behaviour workshop roll out commenced in June. Sickness absence has reduced from the winter peak, however remains higher than we wish and a comprehensive health,
	safety and wellbeing programme is being progressed with the
Timina	intention of further reducing such absence.
Timing Link to Corporate	The key programmes of work for the 2020 Strategy. The Corporate Objectives this paper relates to are:
Objectives	 Engage with partners, patients and the public to design and co-produce future service. Engaging with patients, carers and other providers of health and care services to deliver outcomes that matter to people. Enhance our telephone triage and ability to See and Treat more patients at home through the provision of senior clinical decision support. Develop a bespoke ambulance patient safety programme aligned to national priorities. Early priorities are Sepsis and Chest Pain. Develop our mobile Telehealth and diagnostic capability. Lead a national programme of improvement for out of hospital cardiac arrest. Improve outcomes for stroke patients. Develop our education model to provide more
	 a.1 Develop car causation model to provide more comprehensive care at the point of contact. 3.5 Offer new role opportunities for our staff within a career framework. 4.1 Develop appropriate alternative care pathways to provide

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	more care safely, closer to home building on the work with frail elderly fallers - early priorities being mental health and COPD.
	5.1 Improve our response to patients who are vulnerable in our communities.
	6.2 Use continuous improvement methodologies to ensure we work smarter to improve quality, efficiency and effectiveness.6.3 Invest in technology and advanced clinical skills to deliver
	the change.
Contribution to the	This programme of work underpins the Scottish Government's 2020
2020 vision for	Vision. This report highlights the Service's national priority areas and
Health and Social	strategy progress to date. These programmes support the delivery of
Care	the Service's quality improvement objectives within the Service's
Benefit to Patients	annual Operational Delivery Plan.
	This 'whole systems' programme of work is designed to support the Scottish Ambulance Service to deliver on the key quality ambitions within Scottish Government's 2020 Vision and our internal Strategic Framework "Towards 2020: Taking Care to the Patient", which are to deliver safe, person-centred and effective care for patients, first time, every time. A comprehensive measurement framework underpins the evidence regarding the benefit to patients, staff and partners and supports the Service's transition towards 2020.
Equality and Diversity	This paper highlights progress to date across a number of work streams and programmes. Each individual programme is required to undertake Equality Impact Assessments at appropriate stages throughout the life of that programme.
	In terms of the overall approach to equality and diversity, key findings and recommendations from the various Equality Impact Assessment work undertaken throughout the implementation of Towards 2020: Taking Care to the Patient are regularly reviewed and utilised to inform the equality and diversity needs.

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SECTION 1: PROGRESS WITH OPERATIONAL DELIVERY PLAN (ODP) IMPLEMENTATION - DISCUSSION

RECOMMENDATIONS

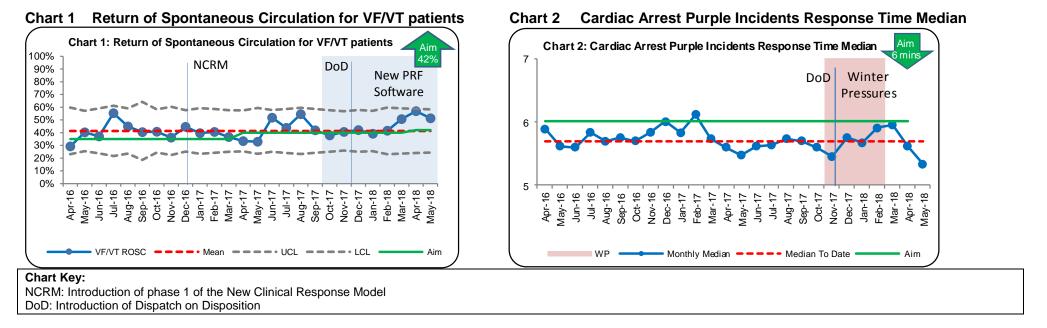
The Board is asked to:

- 1. Feedback on format and design of this paper.
- 2. Note performance against Health, Efficiency, Access and Treatment (HEAT) standards for the period to end May 2018.
- 3. Discuss actions being taken to improve performance.

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IMPROVING CARDIAC ARREST SURVIVAL RATES

SAS H1 Save more lives and SAS H2 Cardiac arrest patients



What is the data telling us – We continue to perform above the aim with 51.3% of VF/VT patients achieving return of spontaneous circulation in May (chart 1). This is the fourth month in a row that we have surpassed the aim. The data for May (51.3%) is lower than that achieved in April (56.9%) but this is within normal variation.

Chart 2 shows the median response time to cardiac arrest purple incidents which has remained consistently faster the 6 minute target.

Why – The Service continues to be a key partner in the delivery of the Scottish Government Out of Hospital Cardiac Arrest (OHCA) strategy, linking across the whole chain of survival. The main factors which influence Return of Spontaneous Circulation (ROSC) are bystander CPR followed by timely defibrillation when indicated. However, evidence suggests that early identification of OHCA by the Ambulance Control Centre through the use of Pre-Entry Questions and key phrases, as well as dispatch on disposition, is a large contributory factor to this success.

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What are we doing to further improve and by when – The Service is taking forward six improvement projects in relation to OHCA as part of the Global Resuscitation Alliance:

- Cardiac Arrest Registry Being developed;
- Telephone CPR, Telephone dispatch and PAD utilisation (Underway);
- High performance CPR, Feedback and Second Tier Response (underway);
- PAD programme, Bystander CPR, Community Engagement(underway);
- Co-responder model (underway);
- Culture of Excellence (underway);

These projects will continue to form part of the CST programme of work in 2018/19 and further detail is provided below under the CST programme update (page 16).

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SAS H3 Response to Immediately Life Threatening incidents (ILT) ILT Incident Response Time Median and ILT Incident Response Time 90th Percentile, Emergency Demand

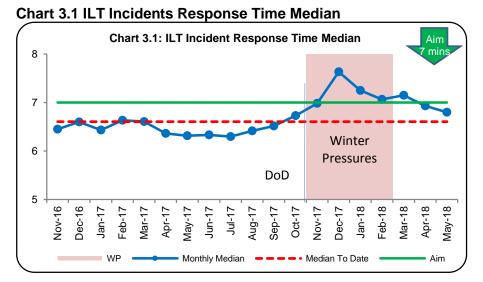
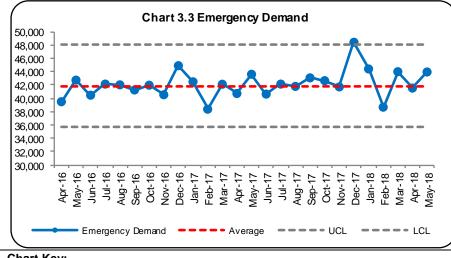


Chart 3.3 Emergency Demand





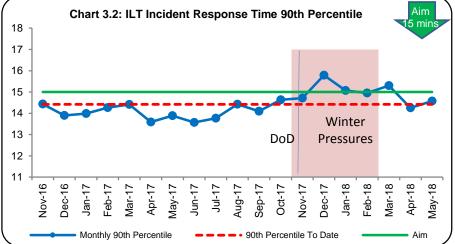


Chart 3.4 Cat A / ILT Demand

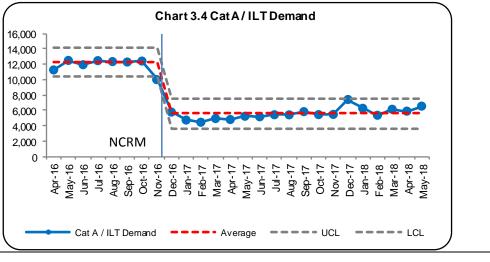


Chart Key:

DoD: Introduction of Dispatch on Disposition

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What is the data telling us - Since Dispatch on Disposition went live in October 2017, we are now reporting on median and 90th percentile ILT performance. For May 2018, performance median was 6 minutes 48 seconds (against a standard of less than 7 minutes), with a 90th percentile of 14 minutes 48 seconds (against a standard of less than 15 minutes).

Demand remains within normal limits, although the volume of immediately life threatening incidents continues to be above the level expected. Hospital turnaround times remain high across the key sites with no signs yet of reducing.

Our robust monitoring arrangements for Dispatch on Disposition have enabled our service teams to analyse all areas of the system to identify opportunities to further enhance and improve response and outcomes for patients.

Why - The introduction of Key Phrases on 9 April 2018 has improved the earlier identification of patients who present with life threatening conditions. We have been able to identify 6.5% more ILT calls earlier, enabling quicker dispatch of a resource. Since implementation, Key Phrases has delivered what was predicted and have now been embedded as business as usual.

What are we doing and by when - We are reviewing all ILT calls to identify any common or special cause for the increase. We continue to focus on the pre-positioning of resources, when available, as this reduces the travel time of ambulance resources arriving at the scene. We are also working with hospitals to reduce hospital turnaround times. The further investment in our workforce will create additional capacity and opportunities for new working practices to enable improved management of unscheduled care patients.

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SAS T1 Reduce hospital admissions - % of unscheduled calls not conveyed

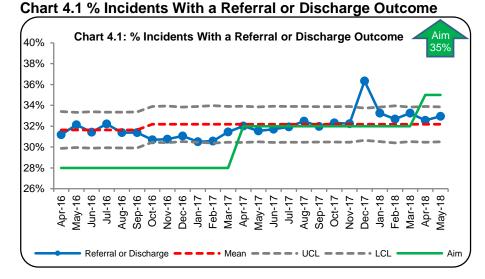


Chart 4.2 % Incidents With a Hear & Treat Referral or Discharge Outcome

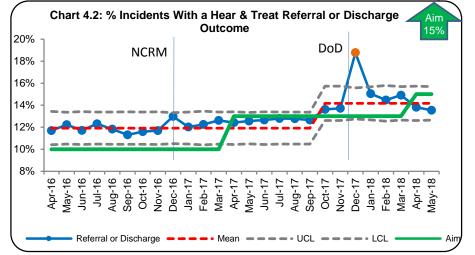


Chart 4.3% Incidents with a See & Treat Referral or Discharge Outcome

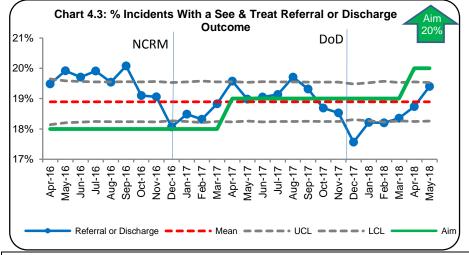


Chart Key:

NCRM: Introduction of phase 1 of the New Clinical Response Model DoD: Introduction of Dispatch on Disposition

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What is the data telling us – For incidents with a referral or discharge outcome (chart 4.1) the data shows that performance has stabilised following the winter pressures when special cause variation was seen. Following the special cause variation, May is the fifth month in a row where performance has been above the mean. For 2018/19 the aim has been increased from 32% to 35%, and although we have consistently surpassed 32% for the past 8 months, with the data in May showing 32.9%, we have not yet consistently achieved 35%.

For incidents with a Hear and Treat referral or discharge outcome (chart 4.2) the data shows variation within normal limits between January and May. For 2018/19 the aim has been increased from 13% to 15%, and although we have consistently surpassed 13% for the past 8 months, we have not yet consistently achieved 15%.

For incidents with a See and Treat referral or discharge outcome (chart 4.3) the data shows variation within normal limits between January to May.

Why – After the significant winter pressures, the Service has made sustainable improvements in transferring calls to NHS24 for patients to receive the most appropriate care, as well as creating capacity for Clinical Advisors to provide clinical assessment by telephone.

Clinical Advisor staffing levels have improved creating increased hear and treat capacity. A live time monitoring framework has been developed and is now being used within the clinical hub including both team and personalised scorecards to enable monitoring, structured improvement and feedback. A further piece of work is currently being undertaken to review the codes which come into the hub for triage.

What are we doing and by when - Programmes of improvement and transformation are underway for both Hear and Treat and See and Treat outcomes through the Clinical Services Transformation (CST) programme in 2018/19.

Wider stakeholder engagement, including joint work with NHS24, is planned which aims to increase the number of alternative referral options for patients through the Clinical Hub. Ongoing collaboration and engagement with NHS24 will allow for an increase in Hear and Treat Referral outcomes.

A test of targeting Specialist Paramedics to patients with low acuity illness and injury that are likely to be able to be safely treated at home or in the community is planned for July 2018. Initially Specialist Paramedics will be deployed to "green – low acuity" category incidents that have been triaged by a Clinical Advisor and are not suitable for a Hear and Treat outcome, however do match the skill set of a Specialist Paramedic. A further test of targeting Specialist Paramedics to low acuity yellow category patients is being developed and planned for August 2018.

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We are currently recruiting for additional Specialist Paramedics and Advanced Practitioners (Urgent and Primary Care) to begin training in September 2018. Staff currently in these roles can offer a range of treatment and interventions directly to patients to support the provision of more comprehensive care at home in a safe and effective manner. As a Service we aim to enhance our support to access alternative care pathways that are integrated with local communities and the wider health and social care service. We believe that working and developing these enhanced roles will improve patient care and experience, and ensure more efficient and effective clinical services.

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Patient Safety

SAS T2 Hyper acute stroke - % of hyper acute stroke patients receiving pre-hospital care bundle

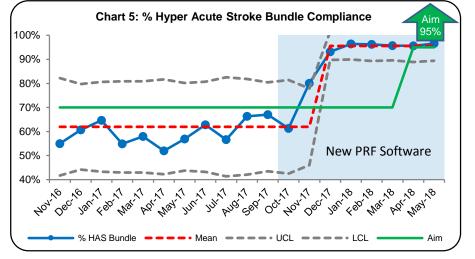


Chart 5 % of hyper acute stroke patients receiving pre-hospital care bundle

What is the data telling us - We are continuing to reliably implement the pre-hospital stroke bundle, with the data in May demonstrating 96.6% reliable implementation. This is the fifth consecutive month that we have sustained practice above the 95% aim.

Why -The Service continues to lead on the pre-hospital recognition and intervention for stroke. This includes early recognition of stroke by the Ambulance Control Centre and the New Clinical Response Model approach to tasking for stroke patients. Additionally, a dedicated post was in place previously to lead our work in improving care for patients with stroke. The introduction of the new PRF software has made it easier for crews to accurately record when they are providing the stroke pre-hospital care bundle.

What are we doing to sustain this level of implementation – Implementation of the stroke pre-hospital care bundle will continue to be measured. A feedback system for crews and stations is being tested to support continuous improvement. By 2020 Scottish Government is leading a piece of work to revisit the national stroke pathway to include thrombectomy. The Service will play a key role in this future development, including updating how we measure the components of care for patients with a stroke.

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SAS T3 Infection control -% of recorded use of PVC insertion care bundle

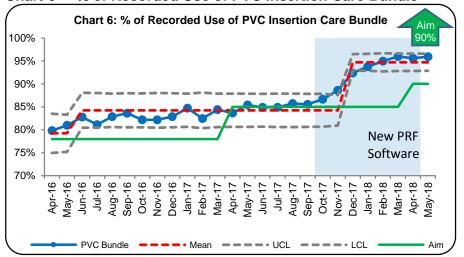


Chart 6 % of Recorded Use of PVC Insertion Care Bundle

What is the data telling us - The Service overall compliance for recording application of the PVC insertion care bundle has been consistently sustained above the current target of 90% since December 2017 and has been above 95% for the 3 month period March - May 2018. Compliance for May 2018 was 95.9%.

Why - The statistical increase (trend and shift) seen on the chart since December 2017 was thought to be correlated to improved record keeping related to the introduction of new software used by the crews.

What are we doing and by when - It is anticipated that this improvement will be maintained going forward.

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Staff Experience

SAS E2 Sickness absence - rate of sickness absence

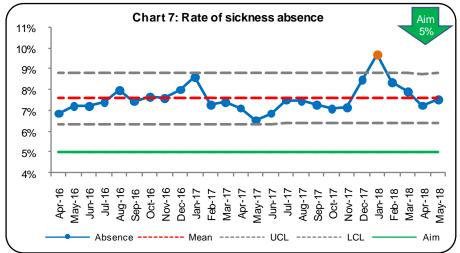


Chart 7 Rate of Sickness Absence

What is the data telling us - Absence level for the 2017/18 performance year was 7.6% (Chart 7.1) the same as in 2016/17.

Why - Following the winter peak, the downward absence trend continued from January to April 2018 with the May 2018 figure of 7.55% remaining below the mean.

What are we doing and by when - Actions introduced to address the absence rise are continuing as we focus on sustained improvement:

- Regular Executive team monitoring of vector of measures for regions and sub regions and review of causes of absence for areas with the highest absence levels.
- Action Plan to review working practices which are impacting on staff health, wellbeing and motivation.
- Ongoing review of musculoskeletal absence reasons to identify and tackle root causes.

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Section 2 Clinical Services Transformation

1. Out of Hospital Cardiac Arrest - Lead a national programme for improvement for Out Of Hospital Cardiac Arrest

Background – Out Of Hospital Cardiac Arrest (OHCA) remains a significant healthcare challenge in Scotland. Approximately 3,000 patients undergo attempted resuscitation each year after OHCA. The survival rate in Scotland from this condition is 8.2%, compared to the UK average of 9%, and some other European centres - with the best claiming to return almost a quarter of all OHCA victims home alive.

Aim - In response to this, the Service chaired a multi partner group hosted by Scottish Government to develop a national Out of Hospital Cardiac Arrest Strategy. Out of Hospital Cardiac Arrest - A Strategy for Scotland was published in 2015 and sets out the following high level aims:

- We aim to increase survival rates after OHCA by 10% across the country within five years. Reaching this level of performance would mean around 300 more lives being saved every year compared to recent years. Starting an improvement programme now could result in 1,000 additional lives saved by 2020.
- We aim to equip an additional 500,000 people with CPR skills by 2020. Increasing the rate of bystander CPR is the cornerstone of improving outcomes because prompt bystander CPR can increase the likelihood of survival after OHCA by 2 or 3 times.

Status - A programme of work is underway across the following areas:

- 1. Cardiac Arrest Registry: Linking ambulance service data with other datasets to allow patient outcomes to be measured and system performance and Service changes to be monitored.
- 2. Telephone CPR, telephone dispatch and PAD utilisation. The Ambulance Control Centre (ACC) is the hub of the co-ordination of all the resources involved in the pre-hospital care of out of hospital cardiac arrests. ACC call handlers need to be effectively trained and supported and then reliably use the best triage tools available so that they can rapidly identify OHCA, initiate telephone Cardiopulmonary resuscitation (CPR) and task appropriate resources. ACC call handlers also need up to date and accurate information about available resources requiring the mapping of community first responders and defibrillators.
- 3. **High performance CPR, Feedback and Second-tier response**. Rapid deployment of responders with the appropriate skills to perform high quality resuscitation. Robust clinical governance and feedback systems to maintain skills, motivation and morale. The use of second-tier responding by Specialist Paramedics where appropriate.

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- 4. PAD programme, Bystander CPR, Community Engagement. Concerted effort to increase bystander CPR rates by supporting and strengthening existing community assets. Engaging with partner organisations through a full partnership in the Save a Life for Scotland (SALFS) initiative. Developing systems to ensure that best use is made of Public Access Defibrillators (PADs) including: governance for mapping and maintenance, encouraging servicing and maintenance in the community, ensuring PAD mapping is kept up to date, review of public information available about PADs.
- 5. **Co-responder model.** Working with partner organisations such as Police Scotland and the Scottish Fire and Rescue Service (SFRS) to optimise early response to OHCA by using community assets.
- 6. **Culture of Excellence.** It is essential that we emphasise through our internal communications to all staff that OHCA is potentially survivable and that we need to focus on continuous improvement of clinical performance and patient outcomes.

Staff support and welfare – we are optimising processes to ensure that SAS and aligned staff are supported through the challenging experiences they face. We are putting in place mechanisms for staff to be informed of their own performance and outcomes and provide recognition and support. Communication and recognition of our improvement and achievements are being highlighted through national and international forums.

Improvement - Implementation of the Out of Hospital Cardiac Arrest programme will save more lives. We continue to perform above the 42% aim with 51.3% of VF/VT patients achieving return of spontaneous circulation in May. This is the fourth month in a row that we have surpassed the aim.

Planned activities –

- 2018/19 delivery plan agreed. This includes evaluation of 3RU (Rapid Resuscitation Response Unit) phase one to look for lessons learnt prior to further rollout, agreeing the education requirements of the CCP programme in relation to OHCA, agree a plan to develop a faculty for future 3RU training and re-training to ensure a sustainable model and complete the Global Resuscitation Alliance Programme in Perthshire.
- Clinical guidelines agreed by Cardiac arrest team and our medicines management team are now developing plans for post ROSC adrenaline approval.
- Station level feedback is being provided for Livingston and staff are analysing local data for improvement. Further testing will take place with Edinburgh, Paisley and Aberdeen Stations.

Other considerations - There are a number of inter-dependencies with the Enabling Technology programme, particularly the Defibrillator Replacement project and the New Clinical Response Model, which are supporting identification of cardiac arrest patients earlier in the call cycle and dispatching three resources to provide the best pre-hospital care.

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2. Developing a Scottish Trauma Network – Implementation of Scottish Ambulance Service/Pre-hospital minimum requirements -Support NHS Scotland to deliver a high quality major trauma service.

Background - Trauma remains the fourth leading cause of death in western countries and the leading cause of death for people under 40. Each year in Scotland, around 4000 people are seriously injured, with around 800-1000 cases being defined as 'major trauma'. The Scottish Trauma Network has been established to meet the needs of the population of Scotland. The Service is a crucial partner of the Trauma Network and responsible for ensuring patients are taken to the most appropriate facility for their injuries and receive quicker access to expert specialist care and intervention.

Aim - Improve triage and response to major trauma patients, thereby saving more lives and improving outcomes.

Status - We have undertaken a number of projects funded through the Scottish Trauma Network. These include the implementation of the Trauma Desk, piloting the use of Advanced Paramedics based in Major Trauma Centres and development and testing of a Major Trauma Triage Tool for use by ambulance crews to support decision making on where a patient should go depending on the severity of their injuries.

Improvement - The trauma desk in Ambulance Control is fully operational and has improved the identification of major trauma patients and pre-hospital critical care team tasking (data published, Sinclair et al, Injury, 2018). Enhanced trauma equipment has been rolled out to all front line crews. We have provided all our operational staff with ATMIST aide memoire cards to record information and support standardisation of the format in which clinical reports are passed to Trauma desk and hospitals within the trauma network.

Planned activities -

- Establish Trauma Desk Clinical Governance Group.
- Continue roll out of Adult Trauma Triage Tool in North of Scotland Trauma Region ahead of the Major Trauma Centre going live in autumn 2018. We are working with our communications department and lead clinicians in the North to produce an educational video that will support our staff in the North with implementation of the tool.
- We are continuing to work with the Scottish Trauma Audit Group (STAG) to ensure data linkage between eSTAG and SAS data warehouse via Information Services Division Unscheduled Care Database, is in place for "go live" of North Major Trauma Centre and trauma triage tool to assess the specificity and sensitivity of the tool.
- Continue options appraisal process in partnership with North of Scotland trauma region to determine site of North ScotSTAR Hub – key meeting took place on 22 June.
- Select and recruit 6 Trainee Advanced Practitioners (Critical Care) to support extension of the Advanced Practitioner trial into the South East Trauma Region. Adverts went live on 15 June.
- Representatives from NHS Ayrshire and Arran, NHS Greater Glasgow and Clyde, STAG and SAS will collaborate to plan and oversee a trial of the Paediatric Trauma Triage Tool at Kilmarnock Ambulance Station this summer. A small working group has been formed and a plan for the trial is being prepared for presentation to the chair of the STN Paediatric Working Group.

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Other considerations - We are working closely with the four trauma regions and national co-ordinating team to ensure we provide high quality pre-hospital care for trauma patients. This can be challenging to provide a consistent service approach that meets the needs of all regions.

3. New Clinical Response Model - Invest in technology and advanced clinical skills to deliver the change.

Background - Following a review of nearly 500,000 patient records, a New Clinical Response Model (NCRM) pilot programme was introduced in November 2016. The model focuses on improving patient outcomes, rather than simply measuring the time it takes to respond. Resources are now allocated on confirmation of the severity of the incident, rather than the location of the incident. The model allows us to respond faster to more patients with time-critical, immediately life-threatening conditions, such as cardiac arrest. It also supports our call handlers to better understand our patients' health needs in less urgent cases, so that our dispatchers can more effectively send the right resource first time for patients.

Aim - Patients receive the right response first time.

Status - Phase 1 and 2 of the project are complete. 'Dispatch on disposition' was introduced in October 2017, and subsequently two Pre-Entry Questions were introduced to identify critically ill patients as early as possible. The project is now in phase 3 and 'key phrases' has been successfully implemented to further improve identification of critically ill patients earlier in the call cycle.

Improvement - 'Dispatch on disposition, the Pre-Entry Questions and Key Phrases have resulted in a noticeable improvement in the ability to identify cardiac arrest patients, provide a faster response and access to life-saving CPR.

Planned activities:-

Improve our management of patients within the "yellow" response category so patients receive a response sooner. The Clinical Response Model is divided into 5 levels of response acuity; purple (Cardiac arrest rate >10%), red (Cardiac arrest rate >1%), amber (acute pathway need), yellow (high acuity yellow response) and green (additional phone triage). Patients coded within the yellow response tier have a range of acuity symptoms, for example abdominal pains, neck injury, back pain and bleeding after falling. At times of surge demand, there can be delays in responding to such patients and the demand and capacity review findings will be used to target improvements, including the placement of additional paramedics as part of work Workforce Plans. We will also develop and implement additional triage for this cohort of patients to identify and transport those with the greatest need to hospital as soon as possible. Some patient calls coded yellow will benefit from referral to an alternative pathway, treatment by a Specialist Paramedic or Advanced Practitioner in urgent and primary care or provision of telephone advice. We have agreed a proposal that will better use the skills of Specialist Paramedics by targeting their dispatch to patients with low acuity illness and injury that are likely to

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be able to be safely treated at home or in the community. This will initially involve Specialist Paramedics being dispatched to green category incidents that have been triaged by a Clinical Advisor and although are not suitable for a Hear and Treat outcome, have been matched to the skill set of a Specialist Paramedic. A further test of targeting Specialist Paramedics to low acuity yellow category patients is being developed and planned for August 2018.

- Improve the call-handling process for requests from Healthcare Professionals so patients receive a response based on their clinical need. Currently calls from Healthcare Professionals are unscripted and taken by non-clinical call handlers. We will develop a systems based protocol for call handlers and a consistent approach for Healthcare Professionals to arrange the most appropriate level of response. This approach will be developed and tested over 2018/19, and we will engage with Healthcare Professionals over this period to update them on changes to improve requesting of ambulance for their patients. Initially this is focussed on GP practices and using the most appropriate resource dependent on patient need, be it Emergency Ambulance or Patient Transport, then in the future plan inter-hospital transfers with the same process.

Other considerations – NCRM underpins most of our service transformation work. To ensure further development of the model it is essential we have alternative pathways available that we can refer for the most appropriate treatment and advice. This includes availability of Specialist Paramedics and Advanced Practitioners in urgent and primary care that can provide more care at home.

4. Hear and Treat - Enhance our telephone triage and ability to see and treat more patients at home through the provision of senior clinical decision support.

Background -The Service's strategy aims to enhance the number of patients that can be safely and appropriately dealt with by using alternate treatment pathways as an alternative to a traditional ambulance response.

Hear & Treat is defined by the Service as: The number and proportion of emergency incidents that have been resolved by providing advice over the phone, where no physical response arrives at scene.

Aim - To redesign the Service Control Centres Clinical Advisor Hear & Treat outcomes to improve patient experience through effective clinical triage with the view to discharging patients to an alternative care pathway or self-care advice.

Status – The Clinical Hub has been strengthened with additional Clinical Advisors. A measurement framework has been developed to support improvement. Discussions are ongoing with NHS24 to increase the number of calls that are transferred as part of business as usual, building on the work undertaken during the winter pressures.

Improvement - An increase in calls transferred to NHS24 results in patients with low acuity conditions receiving access to the service they require in a more timely manner, resulting in better clinical outcomes and patient experience. System changes which allow Clinical Advisors

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to refer to Specialist Paramedics and Advanced Practitioners in urgent and primary care will also provide better clinical outcomes and patient experience.

Planned activities:-

- Increase the transfer of triaged eligible 999 calls to NHS 24 which will support patients to access the service they need in a timely manner. This is being taken forward through the current proposal building on the process implemented during the winter pressures with an anticipated increase of 0.5% hear and treat (around 8 calls a day). Additionally a project will be established to develop wider joint working to improve triage and associated processes so that patients receive a seamless service whether they call 111 or 999.
- Establish baseline data set for existing clinical advisors and implement revised measurement framework.

Other considerations - We already work closely with NHS24 and this will increase over 2018/19 as we seek to create a seamless experience for patients whether they dial 111 or 999, and provide access to the service they need in a timely manner.

5. Specialist and Advanced Practitioners in Urgent and Primary Care – Develop our education model to provide more comprehensive care at point of contact, and enhance our ability to see and treat more patients at home through the provision of senior clinical decision support.

Background - *Towards 2020: Taking Care to the Patient* clearly sets out our aims to transform our clinical model to ensure the right resource gets to the right patient at the right time. This has resulted in the development of our out of hospital clinical service where our clinicians are providing more comprehensive care at home, and supporting access to alternative care pathways that are integrated with communities and the wider health and social care service.

We have developed new roles of Specialist Paramedics and Advanced Practitioners in urgent and primary care with an advanced scope of practice to be able to treat more people at home or in a homely setting.

Aim - Our aim by December 2020 is that our Specialist and Advanced Practitioners in urgent and primary care are able to work as a key component of integrated multidisciplinary teams within a rotational model across health and care settings as autonomous practitioners and support care in a home or homely setting.

Status - We have approximately 100 trained Specialist Paramedics in urgent and emergency care. One third of them work in primary care multidisciplinary teams within out of hours services and GP practices across the country.

Recruitment for additional roles of Specialist Paramedics and Advanced Practitioners (Urgent and Primary Care) to begin training in September 2018 has now begun.

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Improvement - As well as effectively managing the increasing urgent demand from 999 calls, Specialist Paramedics and Advanced Practitioners in urgent and primary care can play an important role in the Primary Care in hours multi-disciplinary team. The pilot underway in Inverclyde has indicated 230,000 hours of GP time could be saved if the model was adopted nationally, 65% of home visits are suitable for Specialist Paramedics and Advanced Practitioners. This represents improved clinical outcomes and patient experience, as well as a potential financial benefit of up to around £56 million per year.

Planned activities:-

- National recruitment and selection of additional Specialist Paramedics posts and new Advanced Practitioners (Urgent and Primary Care) posts. Advert went live on 15 June.
- Completion of education and competence framework.
- Improving dispatch of Specialist Paramedics to patients with low acuity illness and injury that are likely to be able to be safely treated at home or in the community.
- Specific Clinical Practice Guidelines development underway to support the safe and effective care of patients that are treated at home

Other considerations - Specialist Paramedics and Advanced Practitioners in urgent and primary care are crucial to achieve further development through the New Clinical Response Model, so that patients with lower acuity needs are provided with the right response and are treated at home where safe and appropriate to do so.

6. Scheduled Care Service - Continue to develop our scheduled care service in partnership to support outpatient services and facilitate effective discharge and transfer to improve patient flow, and deliver a better experience for patients.

Background - Transformation in health and social care delivery across Scotland aims to reform Scheduled Care by supporting patients to attend the most appropriate centre of care or return home from care centres. The Service is crucial to achieving improved patient flow and experience. During 2017/18, tests of change across a broad range of change ideas have provided clear direction in how we respond to requests on the day of travel for urgent admissions to acute hospital sites and urgent transfers between acute hospital sites. Some patients may require a quick response to get to definitive care without necessarily requiring any clinical intervention en-route; therefore a proportion of these requests could safely be undertaken by the Scheduled Care Service.

Aim - Provide an agile and responsive scheduled care service that makes best use of resources and provides improved patient care and experience.

Status - Renal Dialysis patient reviews continue, with specific focus now on Ayrshire and Arran and Lanarkshire. The first phase of reviewing Renal Dialysis patients within Ayrshire and Arran is complete, with engagement being led by NHS Ayrshire and Arran. A review has now taken place with patients attending the Renal Dialysis Units in Lanarkshire.

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Work continues with the NHS Lothian Flow Centre to establish the next stages of our joint improvement work. There has been agreement to extend the scope of the Flow Centre to include the inward flow of patients to St John's Hospital and interhospital transfers, which we expect will see a reduction in the displacement of SAS resources across Lothian.

Improvement - An improved scheduled care service will provide better patient flow across acute hospital sites, support reduced hospital bed days and provide an improved patient experience.

Planned activities:-

- Launch of the C3 and CLERIC IT interface to improve use of resources and timely response to patients at end of July 2018
- Patient Zone and Patient Experience; We are currently working with CLERIC (our software providers) to introduce a PTS application that patients and/or carers can access, which provide a number of features:
 - Track their vehicle on a map, with up to date ETA;
 - See a picture of the vehicle they will be travelling in;
 - Know the name of the ACAs collecting the patient;
 - Provide feedback of their experience;
 - Book themselves ready to return home;

Other considerations - It is important we look across the total resources of the service – both emergency, urgent and patient transport and ensure we use these in the best way to provide quality clinical care as well as an efficient and effective service.

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Section 3 Enabling Technology

1. Ambulance Telehealth Programme

Aim – The aim of the Ambulance Telehealth Programme is to replace and enhance the cab-based technology in the emergency ambulance fleet. The programme is being delivered over two overlapping phases and will be complete during Q2 or early Q3 2018.

Status – **Ambulance Telehealth Phase1 (Hardware Replacement)** – Completed – New tablets, communications hubs and printers were installed throughout the emergency ambulance fleet (approx. 525 vehicles) during 2016.

Ambulance Telehealth Phase2 (Electronic Patient Record & Supporting Software) - Phase2involves the procurement and design of a new electronic patient report (ePR) application and other supporting software including a new SAS 'app'. The roll out of the new ePR was completed in December 2017. The Enabling Technology Programme Board approved the formal closure of the Electronic Patient Report (ePR) Project following submission of a comprehensive 'End of Project' Report. A limited SAS 'app' pilot is ongoing at Coatbridge Station, feedback to date has been positive. There has been some real positive progress regarding the two main technical issues that have been preventing the full SAS app roll out. The issue relating to the network connectivity has been resolved and the VPN connectivity is in the process of being rolled out across the SAS fleet. This is required before app rollout can commence. The issues in relation to updating the app have proved time consuming to resolve, the app is now in the final stages of testing. The Team are progressing with VPN rollout and will begin rollout of the app, as soon as the app passes testing, with the intention of rollout being completed by the end of July 2018. The Programme Team are planning to formally close the Telehealth Programme during Q2 or early Q3 2018.

Improvement - Improved ease of use, additional functionality, increased clinical data collection and data quality, ready access to additional relevant information, increased productivity, improved patient care and experience. Ease of use is being measured through surveying users before and after the new tablets and ePR are rolled out. Data collection quantity and quality is being measured through a combination of automated and manual ePR database analysis. Feedback has been received which advises there has been an increase in reporting of PVC bundles and pre-hospital stroke compliance.

Planned Activities - Complete the SAS app pilot and roll out during Q2/Q3 2018 and then formally close the Programme.

Other Considerations - Work continues with colleagues from the Clinical Services Transformation Programme (and others) to further develop the content for the new SAS app and to develop the care pathways required to take full advantage of the new capabilities delivered through the Telehealth Programme. Ubiquitous access to mobile broadband data (as will be delivered by the Emergency Service Network Programme) will be a key enabler for maximising the benefits derived from the Ambulance Telehealth Programme.

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Benefit Realisation / Return on Investment - Delivery of the expected benefits from the Ambulance Telehealth Programme is overseen by the Enabling Technology Programme Board. Benefits include lower like for like costs, improved electronic Patient Record completion rates and data quality, as well as timeous and efficient mapping updates. A comprehensive benefits realisation plan is in place and the delivery of key benefits is being actively progressed by the Programme Business Change Manager.

2. Emergency Service Network Programme

Background - Radio and Short Data Communications are provided to the Service, and all other GB Emergency Services through the Airwave network. The original Airwave contracts were due to expire on a phased basis from 2016to2020; however, a National Shutdown Date of 31 December2019 was negotiated for all Airwave customers. The UK Government established the Emergency Service Mobile Communications Programme (ESMCP) in 2011 to identify a replacement for Airwave. The programme will deliver a voice and broadband data network that will be known as the Emergency Services Network (ESN). The main ESMCP contracts were awarded in 2015. The Service was due to transition to the ESN from late 2018 through to late 2019 but this timescale has slipped due to wider ESMCP slippage.

Aim - The Emergency Service Network Programme aims to deliver a mobile communications capability that will, as a minimum, match Airwave in terms of functionality, availability and geographic coverage. It also aims to provide a very significantly enhanced mobile broadband capability.

Status - Bryan Clark has taken over from Gordon Shipley as ESMCP Programme Director. Programme timescales are still under review by senior UK government civil servants and their specialist advisors. Current indications are there is now unlikely to be a 'big bang' approach to ESN transition; the emerging preference being a phased incremental approach. The ESMCP Team had planned to submit the revised FBC for HM Treasury approval during September 2018, however the latest information received suggests that approval for an 'interim' business case will be sought later this year with FBC approval deferred into mid-2019. The Scottish Government had planned to seek FBC 'assurance' from the Service and the other Scottish emergency services over the summer of 2018 but it is now unclear what assurances will be requested or when a Scottish Finance Sub-Group will be established with representation from SG, SAS, Police and Fire. The potential financial pressures presented by ESMCP have been acknowledged by SG but no firm funding decisions have been made. A proposal in relation to phased delivery was submitted for consideration, Scottish Leads submitted a response to advise 'in principle' there was potential for this delivery method to achieve some of the benefits earlier than would have been possible with a 'big bang' approach. However, more detailed information will be required before any decision is reached on whether this is an acceptable way forward. It is now clear that, due to ESMCP slippage, Airwave contract extensions will be longer than first thought, the national (GB) or local implications of this are not yet clear. The ESMCP Team are leading on negotiations with Motorola (Airwave owners) on behalf of the UK Government.

Local discussions have also started with Airwave regarding extensions relating to the Integrated Communications Control System (ICCS), Terminals etc. Initial discussions suggest there may be scope to use the current ICCS for a further 6 or perhaps even 12 months beyond December 2019 with little or no capital investment. However, using the current ICCS beyond this is likely to require costly hardware and

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software upgrades. Work therefore continues on developing an ICCS replacement Business Case. A meeting has taken place with Scottish Government who confirmed there is no requirement to submit this Business Case to the Capital Investment Group. The capital costs are below the Service £1m delegated limit. In addition, Scottish Government has agreed to fund the capital costs. The revenue costs, are unlikely to be significantly more than current ICCS costs, however, we are progressing a 'risk share' approach with Scottish Government to mitigate any risk to significant cost pressure. This will be outlined within the ICCS Business Case which will be presented at the Board for consideration in September 2018. Discussions with Police Scotland indicated that it was not feasible to progress a joint ICCS procurement as it would have compromised their timescales, Police Scotland have now progressed their procurement and have issued an invitation to tender (ITT). Therefore, there is now no opportunity for SAS to progress a joint ICCS procurement with Police Scotland. Given the risks associated with relying on the current Bundle 2 ICCS managed service beyond 31/12/2019, it is essential that a way forward is agreed as timeously as possible.

The strategic risks relating to ESMCP are increasing as senior government level scrutiny increases and timescales slip. This includes financial, commercial and technical risks. From a Service perspective, these risks are being managed through the Scottish Government (SG) Strategic Group, the 2020 Steering Group and the Enabling Technology Board.

Improvement - Reduced like for like costs, ubiquitous access to mobile broadband data to support the effective and efficient delivery of clinical services out with the hospital environment. Improvements will be measured through 'before and after' data analysis and through the use of user surveys.

Planned Activities – Collaboration and liaison with Police Scotland, Scottish Fire & Rescue, the Scottish Government and the ESMCP Programme Team regarding ESN transition planning. Communication and collaboration with the Ambulance Radio Programme Team regarding ICCS replacement. Completion of ICCS Business Case.

Other Considerations - It is worthy of note that the delivery of the internal ESN Programme relies on the corresponding delivery of the risky and highly complex GB-wide Emergency Service Mobile Communications Programme.

3. Fleet Projects

Background -Three fleet related projects are currently being governed through the Enabling Technology Programme; they are the Fleet Replacement Project, the Telematics Project and the Fleet Management System Replacement Project.

Aim – The Fleet Projects aim to manage the annual fleet replacement activities in line with the approved Fleet Replacement Business Case. They also aim to take advantage of technology to improve the operation and management of the Service fleet.

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Status - The2017/18 fleet replacement programme was managed by the Fleet Department and delivered in line with the final agreed plan. The 2018/19 programme has now commenced and is progressing to plan, despite a number of challenging external factors e.g. the supplier T.O.M. has gone into administration. In terms of the Fleet Management System Replacement Project, the Enabling Technology Board has agreed that the project scope will be scaled back and that the current system will be retained albeit with an upgraded server platform. From an Enabling Technology Programme perspective, the Telematics Project has been placed 'on hold' until a viable 'business case' is established and funding has been identified.

Improvement – Reduced running costs, improved reliability and vehicle availability, improved vehicle specifications, improved management information. Improvements will be measured through 'before and after' data analysis and through the use of user surveys.

Planned Activities – From an Enabling Technology perspective the main activities around the three fleet projects relate to project management support and benefits realisation. Initial discussions around production of the next Fleet Business Case will also be undertaken.

Other Considerations – There are a number of inter-dependencies between the Fleet Projects and other Service Programmes e.g. Clinical Service Transformation, Defibrillator Replacement Project and the ESN Programme.

4. Defibrillator Replacement

Background – The current Philips MRX defibrillators are nearing the end of their serviceable life. A Project is now underway to replace them with new Advanced Life Support (ALS) monitor/defibrillator units. The aim being to improve patient care and staff experience.

Aim – The objective of the Defibrillator Replacement Project is to manage and deliver the replacement of defibrillators used by Scottish Ambulance Service clinicians. The aims being to improve patient care through innovation and clinical transformation, enable the delivery of the Out-Of-Hospital Cardiac Arrest Strategy for Scotland (2015) and to deliver better care to patients wherever they may be.

Status – Procurement of the replacement defibrillators is now underway. Live trials and scoring has now been undertaken on the equipment provided by the two potential suppliers. The Outline Business Case (OBC) for the defibrillator replacement was approved by the Board in March and submitted to the SG Capital Investment Group (CIG). It is anticipated the Full Business Case (FBC) will be submitted to the Board in September and if approved the aim will be for the FBC to be submitted to CIG in October.

Improvement – Implementation of new defibrillators will deliver various benefits including enhanced clinical care for patients and improved staff experience through full integration with the new ePR.

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Planned Activities – Finalise OBC approval by September 2018 before completing the procurement and developing the FBC during Q3/4 2018. The rollout plan is currently being developed.

Other Considerations – There are a number of inter dependencies between the Fleet Projects and other Service Programmes e.g. Clinical Service Transformation, Defibrillator Replacement Project and the ESN Programme.

5. Enabling Technology – Other Projects

The scope of the Enabling Technology Programme currently extends beyond the programmes and projects already covered in this section. It also includes a number of projects related to the delivery of the Service eHealth Strategy, Cyber Resilience and renewing or re-procuring a number of key ICT related contracts. Further details regarding these additional projects and initiatives are available via the Enabling Technology Programme Team as required.

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Section 4 - Workforce Development

1. Employee Resourcing

Aim – To recruit and retain staff to ensure the Service has the necessary skills to deliver its 2020 workforce profile and improve staff experience.

Status – Implementation - progressing with 2018/19 intake plans based on continuing strategic direction of travel.

Improvement – We have sustainable Ambulance Care Assistant and Technician recruitment pipelines given high levels of interest in joining the Service. Our continuing challenge is ensuring the translation rate of staff progressing on to Paramedic training (and to Specialist/Advanced Paramedic roles). A number of improvement projects are being progressed in 2018/19 to support both higher Paramedic Training numbers and recruitment of qualified staff. We continue to monitor turnover at individual skill set level to ensure workforce forecast numbers do not require additional adjustment.

Planned Activities Include – Work continues on delivering the targets within our resourcing plan which include an additional 75 Ambulance Care Assistants, 160 Technicians (revised target – see comments below), 200 Paramedics (including 51 Specialist and 12 Advanced Paramedics). Paramedic intakes commence in August with work across each Region being undertaken as a matter of priority to fill training places. The Workforce Development Group is monitoring the position to consider the best options for maximising recruitment. One decision which has been approved is the conversion of some Paramedic and Technician training places into a Trainee Paramedic intake of 48. This will allow the maximum utilisation of external applicants to commence and complete Paramedic training over two years. Workforce re-modelling (incorporating Clinical Response Model developments and Demand & Capacity Review) will inform any further adjustments for this and future year targets.

Other Considerations – The development of the employee resourcing model continues to mitigate the risk associated with maintaining high volume Paramedic recruitment and training required as part of our strategy. This work aims to support continuing target delivery over the next three years as we prepare for changes to the Educational Model to align with the introduction of degree level HCPC registration requirements in 2021. This will build on the external pipeline which was expanded last year with commencement of the first full time degree programme in Scotland (first graduates in 2020).

Benefit Realisation/Return on Investment – Ensuring the Service has the right mix of skill and resources will enable it to effectively contribute in an integrated health and social care system.

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2. Employee Development

The Scope of Practice framework has been developed which defines how all of the Service's frontline roles will operate to support our 2020 Strategy. This framework continues to evolve to align with transformational organisational change. From an initial focus on the development and deployment of the Specialist Paramedic role in Urgent & Emergency Care, planning for 2018/19 will review needs across all areas, incorporating the development of advanced paramedic practice, reflecting re-banding implications and incorporating major trauma, national operations (Ambulance Control Centres, National Risk & Resilience Department, ScotSTAR and Air Ambulance) and support/corporate functions.

Aim - To identify the employee development requirements arising from workforce modelling which will underpin the delivery of our Workforce Plan and ensure we have developed a workforce capable of delivering our strategic aims.

Status - Planning (review of work to date and response to workforce re-modelling activity).

Improvement – Career Framework underpins and directs staff advancement with the Learning & Development policy and underpinning processes ensuring there is a framework for the identification and prioritisation of resources to support our 2020 strategy. Educational Governance improvements are being led by the Capable Workforce Group (reporting to the Workforce Development Steering Group), which aims to bring key stakeholders together to take and organisational view of our dispersed training delivery model and advise on improvements to the identification, delivery and reporting on key development priorities.

Planned Activities Include – Modelling activity to inform employee development requirements. Learning & Development infrastructure development. Career framework model developed to align and incorporate pathways for all clinical, operational and management requirements.

The roll out of Turas Appraisal continues after its launch on 2nd April 2018 as replacement for the eKSF system. We are awaiting the next functionality update to allow the reporting of present organisational activity levels. The Turas Appraisal system is also designed to support the recording of Executive Performance Management and the first use of the system has commenced with the 2018/19 objective setting cycle. This is one element of Project Lift, the new national level Executive level talent management and succession planning framework, which launched at the end of May 2018. We will be engaging in the roll out of Project Lift through the use of new Values Based Recruitment and leadership development processes. At the service level, we will complete a leadership development needs assessment and progression of national board collaborative activity aligned to national NHS Scotland Leadership Framework will support new 2018/19 delivery arrangements. Agreement of key metrics to measure progression will support these changes.

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Other Considerations – The Clinical Service Transformation (CST) programme leads on developing advanced practice within the Service, so close working arrangements between Clinical Services Transformation and Workforce Development are required to manage interdependencies.

Benefit Realisation/Return on Investment – To support the delivery of the Service's See and Treat and Hear and Treat targets, with greater integration of health and social care, managing patient care at home, supporting anticipatory care planning for patients with long-term conditions, prescribing and referring directly to clinical services. This work will also ensure that support function needs are incorporated into our development planning, ensuring that priority development needs are identified and supported.

3 Employee Experience

The main focus for employee experience work over the last three years has been the implementation of iMatter, the continuous improvement tool designed to improve staff experience. The tool encourages dialogue between teams and their managers, and encourages discussion on how to improve communication and engagement at local level.

Aim –To improve staff engagement in the Service. Measured by employee engagement index (EEI) of 70 by 2020. 2018/19 milestone was set at 62 (based on anticipated potential drop during our second phase).

Status – Consolidation – Next test of change commenced in April with our move to single cohort, after our completion of full Board roll out in 2017/18.

Improvement – The Service moved to one cohort run in April 2018. This will allow year on year comparisons to be made as the whole of the Service will be going through the process at the same time. The questionnaire phase has just concluded and the response rate achieved was 64% with a Board EEI score of 67, maintaining our position from the initial implementation phase.

Planned Activity – iMatter Team Reports have been issued week commencing 18th June 2018. This marks the commencement of the action planning phase. Our aim is to sustain the significant improvement achieved in 2017/18 with a 73% completion rate placing the Service within the higher performing Boards with the NHS Scotland average at 43%.

The recent results from the Health and Social Care Staff Experience Report 2017 identified three themes requiring most attention are consistent with those arising across NHS Scotland; confidence in performance management across the organisation, visibility of management and involvement in organisational decisions.

The Staff Governance Committee approved the Organisational Development (OD) Plan for 2018/19 in June which incorporates activity to address these key themes.

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One of the first initiatives from the new OD Plan was the launch of the Values Toolkit and Values & Behaviours workshop programme in June 2018. The aim is to provide resources for individuals and team to self-facilitate activities which promote the application of NHSScotland values across the organisation and will complement existing team initiatives arising from iMatter action plans.

Other Considerations - Employee Experience reporting will be extended into new areas of activity in 2018, which reflect the wider Organisational Development agenda.

Benefits Realisation/Return of Investment - There is a clear evidence based link between high levels of staff engagement and improved staff experience, which in turn leads to improved patient experience.

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